

Chapter 4

Water Acquisition

4. Water Acquisition

4.1. Introduction

Water is a crucial component of nearly all hydraulic fracturing operations, making up approximately 90% or more of fluid injected into a well ([U.S. EPA, 2015a](#); [GWPC and ALL Consulting, 2009](#)). Given that at least 25,000 to 30,000 wells may be fractured each year (Chapter 2), and that each well requires thousands to millions of gallons of water (Section 4.3), the potential exists for effects on the quantity of drinking water resources. Large volume water withdrawals also could alter the quality of drinking water resources by decreasing dilution of pollutants by surface waters, or in the case of ground water, allowing the infiltration of lower-quality water from the land surface or adjacent formations.

In this chapter, we consider potential effects of water acquisition for hydraulic fracturing on both drinking water resource quantity and quality, and where possible, identify factors that affect the frequency or severity of impacts. We define drinking water resources broadly, to include not just currently designated drinking waters, but waters that could in the future be used as drinking water sources (see Chapter 1). Although most available data and literature pertain to water use, we discuss water consumption where possible.¹

We provide an overview of the types of hydraulic fracturing water used (Section 4.2); the amount of water used per well (Section 4.3); and cumulative water use and consumption estimates (Section 4.4).² We then discuss these three factors for 15 states where hydraulic fracturing presently occurs and consider the potential for hydraulic fracturing water withdrawals to affect water quantity and quality in localities within those states (Section 4.5). We primarily discuss results at the state and county level because data are most available at these scales. Moreover, states and localities often differ in industry activity, formation type, and water availability, all of which affect potential impacts.³ Lastly, we provide a synthesis that summarizes major findings, factors affecting the frequency or severity of impacts, uncertainties, and conclusions (Section 4.6).

¹ Water use is water withdrawn for a specific purpose, part or all of which may be returned to the local hydrologic cycle. Water consumption is water that is removed from the local hydrologic cycle following its use (e.g., via evaporation, transpiration, incorporation into products or crops, consumption by humans or livestock), and is therefore unavailable to other water users ([Maupin et al., 2014](#)). Hydraulic fracturing water consumption can occur through evaporation from storage ponds, the retention of water in the subsurface through imbibition, or disposal in Underground Injection Control (UIC) Class II injection wells.

² In this chapter, cumulative annual water use or water consumption refers to the amount of water used or consumed by all hydraulic fracturing wells in a given area per year.

³ There is no standard definition for water availability, and it has not been assessed recently at the national scale ([U.S. GAO, 2014](#)). Instead, a number of water availability indicators have been suggested (e.g., [Roy et al., 2005](#)). Here, availability is most often used to qualitatively refer to the amount of a location's water that could, currently or in the future, serve as a source of drinking water ([U.S. GAO, 2014](#)), which is a function of water inputs to a hydrologic system (e.g., rain, snowmelt, groundwater recharge) and water outputs from that system occurring either naturally or through competing demands of users. Where specific numbers are presented, we note the specific water availability indicator used.

4.2. Types of Water Used

Water used for hydraulic fracturing generally comes from surface water (i.e., rivers, streams, lakes, and reservoirs), ground water aquifers, or reused hydraulic fracturing wastewater.^{1,2,3} These sources can vary in their initial water quality and in how they are provisioned to hydraulic fracturing operations. In this section, we provide an overview of the sources (Section 4.2.1), water quality (Section 4.2.2), and provisioning of water (Section 4.2.3) required for hydraulic fracturing. Detailed information on the types of water used by state and locality is presented in Section 4.5.

4.2.1. Source

Whether water used in hydraulic fracturing originates from surface or ground water resources is largely determined by the amount of water needed and the type of locally available water sources. Water transportation costs can be high, so the industry tends to acquire water from nearby sources if available ([Nicot et al., 2014](#); [Mitchell et al., 2013a](#); [Kargbo et al., 2010](#)). Surface water is typically available to supply most of the water needed in the eastern United States, whereas mixed supplies of surface and ground water are used in the more semi-arid to arid western states. In western states that lack available surface water resources, ground water supplies the majority of water needed for fracturing unless alternative sources, such as reused wastewater, are available and utilized. Local policies also may direct the industry to seek withdrawals from designated sources ([U.S. EPA, 2013a](#)): for instance, some states have encouraged the industry to seek water withdrawals from surface water rather than ground water due to concerns over aquifer depletion (Section 4.5).

The reuse of wastewater from past hydraulic fracturing operations can reduce the need for fresh surface or ground water and offset total new water withdrawals for hydraulic fracturing.^{4,5} Based on available data, the median reuse of wastewater as a percentage of injected volume is 5% nationally, but this percentage varies by location (Table 4-1).^{6,1}

¹ Throughout this chapter we sometimes refer to “reused hydraulic fracturing wastewater” as simply “reused wastewater” because this is the dominant type of wastewater reused by the industry. When referring to other types of reused wastewater not associated with hydraulic fracturing (e.g., acid mine drainage, wastewater treatment plant effluent) we specify the source of the wastewater.

² We use the term “reuse” regardless of the extent to which the wastewater is treated ([Nicot et al., 2014](#)); we do not distinguish between reuse and recycling except when specifically reported in the literature.

³ We use “wastewater” as a general term to include both flowback and produced water that may be reused in hydraulic fracturing; we do not distinguish between flowback and produced water except when specifically reported in the literature.

⁴ Hydraulic fracturing wastewater may be stored on-site in open pits, which may also collect rainwater and runoff water. We do not distinguish between the different types of water that are collected on-site during oil and gas operations, and assume that most of the water collected on-site at well pads is hydraulic fracturing wastewater.

⁵ We use the term “fresh water” to qualitatively refer to water with relatively low TDS that is most readily and currently available for drinking water. We do not use the term to imply an exact TDS limit.

⁶ Throughout this chapter, we preferentially report medians where possible because medians are less sensitive to outlier values than averages. Where medians are not available, averages are reported.

1 The reuse of wastewater for hydraulic fracturing is limited by the amount of water that returns to
2 the surface during production ([Nicot et al., 2012](#)). In the first 10 days of well production, 5% to
3 almost 50% of injected fluid volume may be collected, with values varying across geologic
4 formations (see Chapter 7, Table 7-1). Longer duration measurements are rare, but between 10%
5 and 30% of injected fluid volume has been collected in the Marcellus Shale in Pennsylvania over 9
6 years of production, while over 100% has been collected in the Barnett Shale in north-central Texas
7 over six years of production (see Chapter 7, Table 7-2). Assuming that 10% of injected fluid volume
8 is collected in the first 30 days and the reuse rate is 100%, it would take 10 wells to produce
9 enough water to hydraulically fracture a new well. As more wells are hydraulically fractured in a
10 given area, the potential for wastewater reuse increases.

11 Besides hydraulic fracturing wastewater, other wastewaters may be reclaimed for use in hydraulic
12 fracturing. These may include acid mine drainage, wastewater treatment plant effluent, and other
13 sources of industrial and municipal wastewater ([Nicot et al., 2014](#); [Ziemkiewicz et al., 2013](#)).
14 Limited information is available on the extent to which these other wastewaters are used.

Table 4-1. Percentage of injected water volume that comes from reused hydraulic fracturing wastewater in various states, basins, and plays.

States listed by order of appearance in the chapter. See Section 4.5 for additional discussion of reuse practices by state and locality and variation over time where data are available.

State, basin, or play	Available estimate	Year of estimate (NA = not available)
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¹ This chapter examines reused wastewater as a percentage of injected volume because reused wastewater may offset total fresh water acquired for hydraulic fracturing. In contrast, Chapter 8 of this assessment discusses the total percentage of the generated wastewater that is reused rather than managed by different means (e.g., disposal in Class II injection wells). This distinction is sometimes overlooked, which sometimes leads to a misrepresentation of the extent to which wastewater is reused to offset total fresh water used for hydraulic fracturing.

State, basin, or play	Available estimate	Year of estimate (NA = not available)
Texas—Barnett Shale	5% ^a	2011
Texas—Eagle Ford Shale	0% ^a	2011
Texas—TX-LA-MS Salt Basin ^b	5% ^a	2011
Texas—Permian Basin (far west portion)	0% ^a	2011
Texas—Permian Basin (Midland portion)	2% ^a	2011
Texas—Anadarko Basin	20% ^a	2011
Colorado—Garfield County, Uinta-Piceance Basin	100% ^c	NA
Colorado—Wattenberg Field, Denver-Julesburg Basin	0% ^d	NA
Pennsylvania—Marcellus Shale, Susquehanna River Basin	18% ^e	2012
West Virginia—Marcellus Shale, Statewide	15% ^f	2012
California—Monterey Shale, Statewide	4% ^g	2014
Overall Mean^h	15%	
Overall Medianⁱ	5%	

^a Estimated percentage of recycling/reused water in 2011 ([Nicot et al., 2012](#)).

^b [Nicot et al. \(2012\)](#) refer to this region of Texas as the East Texas Basin.

^c Based on industry practices reported in [U.S. EPA \(2015c\)](#).

^d Reflects an assumption of reuse practices by Noble Energy in the Wattenberg Field of Colorado's Denver-Julesburg Basin, as reported by [Goodwin et al. \(2014\)](#).

^e Volume of flowback injected as a percentage of total water injected, 2012 ([Hansen et al., 2013](#)). This is the most recent estimate available. For 2008 to 2011, reuse as a percentage of injected volume averaged 13%, with a median of 8%, according to [U.S. EPA \(2015c\)](#).

^f Reused fracturing water as a percentage of total water used for hydraulic fracturing, 2012, calculated from data provided by the [West Virginia DEP \(2014\)](#).

^g Reported data on planned hydraulic fracturing operations as described in 249 well stimulation notices submitted during the first half of January 2014 to [CCST \(2014\)](#). Of these notices, 4% indicated planned use of produced water (sometimes blended with fresh water) for fracturing, while 96% indicated planned use of only fresh water.

^h The overall mean is not weighted by the number of wells in a given state, basin, or play.

ⁱ The overall median is not weighted by the number of wells in a given state, basin, or play.

4.2.2. Quality

- 1 Water quality is an important consideration when sourcing water for hydraulic fracturing. Fresh
- 2 water is often preferred to maximize hydraulic fracturing fluid performance and to ensure
- 3 compatibility with the geologic formation being fractured. This finding is supported by the EPA's
- 4 analysis of disclosures to FracFocus 1.0 (hereafter the EPA FracFocus report) ([U.S. EPA, 2015a](#)), as
- 5 well as by regional analyses from Texas ([Nicot et al., 2012](#)) and the Marcellus ([Mitchell et al.,](#)

2013a).^{1,2} Fresh water was the most commonly cited water source by companies included in an analysis of nine hydraulic fracturing service companies on their operations from 2005 to 2010 (U.S. EPA, 2013a). Three service companies noted that the majority of their water was fresh because it required minimal testing and treatment (U.S. EPA, 2013a).³ The majority of the nine service companies recommended testing for certain water quality parameters (pH and maximum concentrations of specific cations and anions) in order to ensure compatibility among the water, other fracturing fluid constituents, and the geologic formation (U.S. EPA, 2013a).

The reuse of hydraulic fracturing wastewater may be limited by water quality. As a hydraulically fractured well ages, the wastewater quality begins to resemble the water quality of the geologic formation and may be characterized by high TDS (Goodwin et al., 2014). High concentrations of TDS and other individual dissolved constituents in wastewater, including specific cations (calcium, magnesium, iron, barium, strontium), anions (chloride, bicarbonate, phosphate, and sulfate), and microbial agents, can interfere with hydraulic fracturing fluid performance by producing scale in the wellbore or by interfering with certain chemical additives in the hydraulic fracturing fluid (e.g., high TDS may inhibit the effectiveness of friction reducers) (Gregory et al., 2011; North Dakota State Water Commission, 2010). Due to these limitations, wastewater may require treatment to meet the level of water quality desired in the hydraulic fracturing fluid formulation. Minimal treatment or blending of wastewater and fresh water is sometimes done to dilute high TDS or other constituents. Fresh water typically makes up the largest proportion of the base fluid when blended with water sources of lesser quality (U.S. EPA, 2015a).⁴ However, direct reuse of wastewater with minimal or no treatment is sometimes possible with higher-quality wastewater (U.S. EPA, 2015c) (Section 4.5.2). No data are currently available to characterize the relative frequency of reuse done with treatment, minimal treatment, or no treatment.

4.2.3. Provisioning

Water for hydraulic fracturing is typically either self-supplied by the industry or purchased from public water systems.⁵ Self-supplied water for fracturing generally refers to permitted direct

¹ FracFocus is a national hydraulic fracturing registry for oil and gas well operators to disclose information about hydraulic fracturing well locations, and water and chemical use during hydraulic fracturing operations developed by the Ground Water Protection Council and the Interstate Oil and Gas Compact Commission (U.S. EPA, 2015a). The registry was originally established in 2011 for voluntary reporting. However, six of the 20 states discussed in this assessment required disclosure to FracFocus at various points between January 1, 2011 and February 28, 2013, the time period analyzed by the EPA; another three of the 20 states offered the choice of reporting to FracFocus or the state during this same time period (see Appendix Table B-5 for states and disclosure start dates) (U.S. EPA, 2015a).

² Of all disclosures to FracFocus that indicated a source of water for the hydraulic fracturing base fluid, 68% listed “fresh” as the only source of water used. Note, 29% of all disclosures considered in the EPA’s FracFocus report included information on the source of water used for the base fluid (U.S. EPA, 2015a).

³ Service companies did not provide data on the percentage of fresh water versus non-fresh water used for hydraulic fracturing (U.S. EPA, 2015a).

⁴ In FracFocus disclosures indicating that fresh water was used in any combination with “recycled,” “produced,” or “brine,” the median concentration of fresh water across all states ranged from 69% to 93% (U.S. EPA, 2015a).

⁵ According to Section 1401(4) of the Safe Drinking Water Act, a public water system is defined as system that provides water for human consumption from surface or ground water through pipes or other infrastructure to at least 15 service connections, or an average of at least 25 people, for at least 60 days per year. Public water systems may either be publicly or privately owned.

withdrawals from surface or ground water or the reuse of wastewater. Nationally, self-supplied water is more common, although there is much regional variation ([U.S. EPA, 2015a](#); [CCST, 2014](#); [Mitchell et al., 2013a](#); [Nicot et al., 2012](#)). Public water systems encompass a variety of water suppliers ([U.S. EPA, 2015c](#)). Water purchased from municipal public water systems can be provided either before or after treatment ([Nicot et al., 2014](#)). Water for hydraulic fracturing is also sometimes purchased from smaller private entities, such as local land owners ([Nicot et al., 2014](#)).

4.3. Water Use Per Well

In this section, we provide an overview of the amount of water used per well during hydraulic fracturing. We discuss water use in the life cycle of oil and gas operations (Section 4.3.1), national patterns and associated variability (Section 4.3.2), as well as the factors affecting water use per well including well length, geology, and fracturing fluid formulation (Section 4.3.3). More detailed state- and locality-specific information on water use per well is provided in Section 4.5.

4.3.1. Hydraulic Fracturing Water Use in the Life Cycle of Oil and Gas

Water is needed throughout the life cycle of oil and gas production and use, including both at the well for processes such as well pad preparation, drilling, and fracturing (i.e., the upstream portion), and later for end uses such as electricity generation, home heating, or transportation (i.e., the downstream portion) ([Jiang et al., 2014](#); [Laurenzi and Jersey, 2013](#)). Most of the water used and consumed in the upstream portion of the life cycle occurs during hydraulic fracturing ([Jiang et al., 2014](#); [Clark et al., 2013](#); [Laurenzi and Jersey, 2013](#)).¹ Water use per well estimates in this chapter focus on hydraulic fracturing in the upstream portion of the oil and gas life cycle.²

4.3.2. National Patterns of Water Use Per Well for Fracturing

Hydraulic fracturing for oil and gas requires a large volume of water to create sufficient pressures. According to the EPA's project database of disclosures to FracFocus 1.0 (hereafter the EPA FracFocus project database), the median volume of water used per well, based on

¹ [Laurenzi and Jersey \(2013\)](#) reported that hydraulic fracturing accounted for 91% of upstream water consumption, based on industry data for 29 wells in the Marcellus Shale. (91% was calculated from their paper by dividing hydraulic fracturing fresh water consumption (13.7 gal (51.9 L)/Megawatt-hour (MWh)) by total upstream fresh water consumption (15.0 gal (56.8 L)/MWh) and multiplying by 100). Similarly, [Jiang et al. \(2014\)](#) reported that 86% of water consumption occurred at the fracturing stage for the Marcellus, based on Pennsylvania Department of Environmental Protection (PA DEP) data on 500 wells. The remaining water was used in several upstream processes (e.g., well pad preparation, well drilling, road transportation to and from the wellhead, and well closure once production ended). [Clark et al. \(2013\)](#) estimated lower percentages (30%–80%) of water use at the fracturing stage for multiple formations. Although their estimates for the fraction of water used at the fracturing stage may be low due to their higher estimates for transportation and processing, the estimates by [Clark et al. \(2013\)](#) similarly illustrate the importance of the hydraulic fracturing stage in water use, particularly in terms of the upstream portion of the life cycle.

² When the full life cycle of oil and gas production and use is considered (i.e., both upstream and downstream water use), most water is used and consumed downstream. For example, in a life cycle analysis of hydraulically fractured gas used for electricity generation, [Laurenzi and Jersey \(2013\)](#) reported that only 6.7% of water consumption occurred upstream (15.0 gal (56.8 L)/MWh), while 93.3% of fresh water consumption occurred downstream for power plant cooling via evaporation (209.0 gal (791.2 L)/MWh).

37,796 disclosures nationally, was 1.5 million gal (5.7 million L) ([U.S. EPA, 2015b](#)).¹ There was substantial variability around this median, however, with 10th and 90th percentiles of 74,000 and 6 million gal (280,000 and 23 million L) per well, respectively.² Even in specific basins and plays, water use per well varied widely. Water injected also can vary within a single field; [Laurenzi and Jersey \(2013\)](#) reported volumes for the Wattenberg Field of the Niobrara play ranging from 1 to 6 million gal (3.8 to 23 million L) per well (10th to 90th percentile).

4.3.3 Factors Affecting Water Use Per Well

Water use varies depending on many factors, including well length, geology, and the composition of the fracturing fluid.

Well length: Well length is a principal driver of the amount of water used per well. Increases in well length affect total water volumes injected primarily by allowing a larger fracture volume to be stimulated ([Economides et al., 2013](#)). Fracture volume is the volume of the fractures in the geologic formation that fill with hydraulic fracturing fluid. The total volume of injected fluid equals fracture volume plus the volume of the wellbore itself, plus any fluid lost due to “leakoff” or other unintended losses.³ Thus, as wells get longer, fracture, well, and total volumes all increase. This is particularly evident in longer horizontal wells versus vertical wells. For example, median water use in horizontal gas wells was over 35 times higher than in vertical gas wells (2.9 million gal vs. 82,000 gal (11 million L vs. 310,000 L), respectively) between the years 2000 and 2010 ([USGS, 2015](#)).

Geology: Geologic characteristics also influence the amount of water used per well. There are three major formation types: shales, tight sands, and coalbeds (see Chapter 2). Reported differences in water use for shales versus tight sands are rare. However, [Nicot et al. \(2012\)](#) reported that total water use in tight sand formations is less than half of that of shale in Texas, although results were not reported per well.

In contrast to hydrocarbons from shales and tight sands, coalbed methane (CBM) comes from coal seams that often have a high initial water content and tend to occur at much shallower depths ([U.S. EPA, 2015i](#)). Thus, dewatering is often necessary to stimulate production of CBM. In addition, geologic pressures are lower (leading to higher permeability) and well lengths are shorter, all of which result in lower water use per well. Water use per well in CBM operations can be lower by an order of magnitude or more compared to operations in shales or tight sands. For example, [Murray \(2013\)](#) reported water use across formations in Oklahoma, and found that water use in the CBM-dominated Hartshorn Formation was much lower than in the shale gas-dominated Woodford Formation.

¹ Water use data from the EPA’s FracFocus project database were obtained from disclosures made to FracFocus 1.0. Although disclosures were made on a per well basis, a small proportion of the wells were associated with more than one disclosure (i.e., 876 out of 37,114, based on unique API numbers) ([U.S. EPA, 2015b](#)). For the purposes of this chapter, we discuss water use per disclosure in terms of water use per well.

² Although the EPA FracFocus report shows 5th and 95th percentiles, we report 10th and 90th percentiles throughout this chapter to further reduce the influence of outliers.

³ Leakoff is the fraction of the injected fluid that infiltrates into the formation (e.g., through an existing natural fissure) and is not recovered during production. See Chapter 6 for more information about leakoff.

Fracturing Fluid Type: The majority of wells use fracturing fluids that consist mostly of water ([U.S. EPA, 2015a](#); [Yang et al., 2013](#); [GWPC and ALL Consulting, 2009](#)). The EPA inferred that more than 93% of reported disclosures to FracFocus used water as a base fluid ([U.S. EPA, 2015a](#)). The median reported concentration of water in the hydraulic fracturing fluid was 88% by mass, with 10th and 90th percentiles of 77% and 95%, respectively. Only roughly 2% of disclosures (761 wells) reported the use of non-aqueous substances as base fluids, typically either liquid-gas mixtures of nitrogen (643 disclosures, 84% of non-aqueous formulations) or carbon dioxide (83 disclosures, 11% of non-aqueous formulations). Both of these formulations still contained substantial amounts of water, as water made up roughly 60% (median value) of fluid in them ([U.S. EPA, 2015a](#)). Other formulations were rarely reported. Non-aqueous formulations are discussed further in Chapter 5.

4.4. Cumulative Water Use and Consumption

In this section we provide an overview of cumulative water use and consumption for hydraulic fracturing at the national, state, and county scales. We then compare these values to total water use and consumption. We discuss both use and consumption because hydraulic fracturing is both a user and consumer of water. Water use refers to water withdrawn for a specific purpose, part or all of which may be returned to the local hydrologic cycle. Water consumption refers to water that is removed from the local hydrologic cycle following its use, and is therefore unavailable to other users ([Maupin et al., 2014](#)). Hydraulic fracturing water consumption can occur through such means as evaporation from storage ponds, the retention of water in the subsurface through imbibition, or disposal in UIC Class II injection wells. In the latter two cases, the water consumed is generally completely removed from the hydrologic cycle. In this section, water consumption estimates are derived from USGS water use data, and therefore both use and consumption are presented with the published water use numbers being first.

4.4.1. National and State Scale

Cumulatively, hydraulic fracturing uses and consumes billions of gallons of water each year in the United States, but at the national or state scale, it is a relatively small user (and consumer) of water compared to total water use and consumption. According to the EPA's FracFocus project database, hydraulic fracturing used 36 billion gal (136 billion L) of water in 2011, and 52 billion gal (197 billion L) in 2012; therefore, hydraulic fracturing used an annual average of 44 billion gal (167 billion L) of water in 2011 and 2012 across all 20 states in the project database ([U.S. EPA, 2015a, b](#)). Cumulative national water use for hydraulic fracturing can also be estimated by multiplying the water use per well by the number of wells hydraulically fractured. If the median water use per well (1.5 million gal) (5.7 million L) from the EPA's FracFocus project database is multiplied by 25,000 to 30,000 wells fractured annually (see Chapter 2), cumulative national water use for hydraulic fracturing is estimated to range from 37.5 to 45.0 billion gal (142 to 170 billion L) annually. Other calculated estimates have ranged higher than this, including estimates of approximately 80 billion gal (300 billion L) ([Vengosh et al., 2014](#)) and 50-72 billion gal (190-273 billion L) ([U.S. EPA, 2015c](#)). These estimates are higher due to differences in the estimated water use per well and the number of wells used as multipliers. For example, ([Vengosh et al., 2014](#)) derived the estimate of approximately 80 billion gal (300 billion L) by multiplying an average of 4.0 million gal (15 million

L) per well (estimated for shale gas wells) by 20,000 wells (the approximate total number of fractured wells in 2012).¹

All of these estimates of cumulative water use for hydraulic fracturing are small relative to total water use and consumption at the national scale. For example, in the combined 20 states where operators reported water use to FracFocus in 2011 and 2012 ([U.S. EPA, 2015b](#)), annual hydraulic fracturing water use and consumption averaged over those two years was less than 1% of total annual water use and consumption in 2010 (see Appendix Table B-1).^{2,3}

At the state scale, hydraulic fracturing also generally uses billions of gallons of water cumulatively, but accounts for a low percentage of total water use or consumption. Of all states, operators in Texas used the most water cumulatively (47% of cumulative water use reported in the EPA FracFocus project database) ([U.S. EPA, 2015b](#)) (see Appendix Table B-1). This was due to the large number of wells in that state. Over 94% of reported cumulative water use occurred in just seven of the 20 states in the EPA FracFocus project database: Texas, Pennsylvania, Arkansas, Colorado, Oklahoma, Louisiana, and North Dakota ([U.S. EPA, 2015b](#)). Hydraulic fracturing is a small percentage when compared to total water use (<1%) and consumption (<3%) in each individual state (see Appendix Table B-1). Other studies have shown similar results, with hydraulic fracturing water use and consumption ranging from less than 1% of total use in West Virginia ([West Virginia DEP, 2013](#)), Colorado ([Colorado Division of Water Resources; Colorado Water Conservation Board; Colorado Oil and Gas Conservation Commission, 2014](#)), and Texas ([Nicot et al., 2014](#); [Nicot and Scanlon, 2012](#)), to approximately 4% in North Dakota ([North Dakota State Water Commission, 2014](#)).

4.4.2. County Scale

Cumulative water use and consumption for hydraulic fracturing is also relatively small in most, but not all, counties in the United States (see Table 4-2, Figure 4-1, and Figure 4-2a,b). Reported

¹ This could result in an overestimation because the estimate of 20,000 wells was derived in part from FracFocus, and these wells are not necessarily specific to shale gas; they may include other types of wells that use less water (e.g., CBM). The estimate of 1.5 million gal (5.7 million L) per well based on the EPA FracFocus project database likely leads to a more robust estimate when used to calculate national cumulative water use for hydraulic fracturing because it includes wells from multiple formation types (i.e., shale, tight sand, and CBM), some of which use less water than shale gas wells on average ([U.S. EPA, 2015b](#)).

² The USGS compiles water use estimates approximately every five years in the National Water Census including the 1995 Census in [Solley et al. \(1998\)](#); 2005 Census in [Kenny et al. \(2009\)](#); and 2010 Census in [Maupin et al. \(2014\)](#). The 2010 version is the most updated version available. The Census includes uses such as public supply, irrigation, livestock, aquaculture, thermoelectric power, industrial, and mining at the national, state, and county scale. The 2010 Census included hydraulic fracturing water use in the mining category; there was no designated category for hydraulic fracturing alone.

³ Percentages were calculated by averaging annual water use for hydraulic fracturing in 2011 and 2012 for a given state or county ([U.S. EPA, 2015b](#)), and then dividing by 2010 USGS total water use ([Maupin et al., 2014](#)) and multiplying by 100. Note, the annual hydraulic fracturing water use reported in FracFocus was not added to the 2010 total USGS water use value in the denominator, and is simply expressed as a percentage compared to 2010 total water use or consumption. This was done because of the difference in years between the two datasets, and because the USGS 2010 Census ([Maupin et al., 2014](#)) included hydraulic fracturing water use estimates in their mining category. This approach is consistent with that of other literature on this topic; see [Nicot and Scanlon \(2012\)](#). See footnotes for Appendix Table B-1 and Table 4-2 for description of the consumption estimate calculations.

fracturing water use in FracFocus in 2011 and 2012 was less than 1% compared to 2010 USGS total water use in 299 of the 401 reporting counties ([U.S. EPA, 2015b](#)) (see Figure 4-2a and Appendix Table B-2). However, hydraulic fracturing water use was 10% or more compared to total water use in 26 counties, 30% or more in nine counties, and 50% or more in four counties (see Table 4-2 and Figure 4-2a). McMullen County in Texas had the highest percentage at over 100% compared to 2010 total water use.¹ Total consumption estimates followed the same pattern, but with more counties in the higher percentage categories (hydraulic fracturing water consumption was 10% or more compared to total water consumption in 53 counties; 30% or more in 25 counties; 50% or more in 16 counties; and over 100% in four counties) (see Table 4-2 and Figure 4-2b). Note, estimates based on the EPA's FracFocus project database may form an incomplete picture of hydraulic fracturing water use in a given state or county because the majority of states with data in the project database did not require disclosure to FracFocus during the time period analyzed ([U.S. EPA, 2015a](#)). We conclude that this likely does not substantially alter the overall patterns observed in Figure 4-2a,b (see Text Box 4-1 for further details).

These percentages depend both upon the absolute water use and consumption for hydraulic fracturing and the relative magnitude of other water uses and consumption in that state or county. For instance, a rural county, with a small population, might have relatively low total water use prior to hydraulic fracturing.² Also, just because water is used in certain county does not necessarily mean it originated in that county. While the cost of trucking water can be substantial ([Slutz et al., 2012](#)), and the industry tends to acquire water from nearby sources when possible (see Section 4.2.1), water can also be piped in from more distant, regional supplies. Despite these caveats, it is clear that hydraulic fracturing is generally a relatively small user (or consumer) of water at the county level, with the exception of a small number of counties where water use and consumption for fracturing can be high relative to other uses and consumption.

¹ Estimates of use or consumption exceeded 100% when hydraulic fracturing water use averaged for 2011 and 2012 exceeded total water use or consumption in that county in 2010.

² For example, McMullen County, Texas mentioned above contains a small number of residents (707 people in 2010, according to the [U.S. Census Bureau \(2014\)](#)).

Table 4-2. Annual average hydraulic fracturing water use and consumption in 2011 and 2012 compared to total annual water use and consumption in 2010, by county.

Only counties where hydraulic fracturing water was 10% or greater compared to 2010 total water use are shown (for full table see Appendix Table B-2). Annual average hydraulic fracturing water use data in 2011 and 2012 from the EPA's FracFocus project database ([U.S. EPA, 2015b](#)). Total annual water use data in 2010 from the USGS ([Maupin et al., 2014](#)). States listed by order of appearance in the chapter.

State	County	Total annual water use in 2010 (millions of gal) ^a	Annual average hydraulic fracturing water use in 2011 and 2012 (millions of gal) ^b	Hydraulic fracturing water use compared to total water use (%) ^c	Hydraulic fracturing water consumption compared to total water consumption (%) ^{c,d}
Texas	McMullen	657.0	745.9	113.5	350.4
	Karnes	1861.5	1055.2	56.7	120.1
	La Salle	2474.7	1288.7	52.1	93.7
	Dimmit	4073.4	1794.2	44.0	81.3
	Irion	1335.9	411.4	30.8	74.5
	Montague	3989.5	925.3	23.2	77.8
	De Witt	2394.4	546.6	22.8	48.6
	Loving	781.1	138.4	17.7	94.1
	San Augustine	1131.5	182.1	16.1	50.8
	Live Oak	1916.3	294.0	15.3	40.1
	Wheeler	6522.6	858.0	13.2	21.5
	Cooke	4533.3	454.3	10.0	29.9
Pennsylvania	Susquehanna	1617.0	751.3	46.5	123.4
	Sullivan	222.7	66.5	29.9	79.8
	Bradford	4354.5	1059.4	24.3	78.2
	Tioga	2909.1	566.3	19.5	47.3
	Lycoming	5854.6	704.6	12.0	33.8
West Virginia	Doddridge	405.2	78.5	19.4	69.4
Ohio	Carroll	1127.9	152.7	13.5	37.3

State	County	Total annual water use in 2010 (millions of gal) ^a	Annual average hydraulic fracturing water use in 2011 and 2012 (millions of gal) ^b	Hydraulic fracturing water use compared to total water use (%) ^c	Hydraulic fracturing water consumption compared to total water consumption (%) ^{c,d}
North Dakota	Mountrail	1248.3	449.4	36.0	98.3
	Dunn	1076.8	309.5	28.7	43.1
	Burke	394.2	63.6	16.1	40.8
	Divide	806.7	102.2	12.7	18.6
Arkansas	Van Buren	1587.8	899.6	56.7	168.8
Louisiana	Red River	1606.0	569.6	35.5	83.2
	Sabine	1522.1	395.2	26.0	76.6

^a County-level data accessed from the USGS website (<http://water.usgs.gov/watuse/data/2010/>) on November 11, 2014. Total water withdrawals per day were multiplied by 365 days to estimate total water use for the year (Maupin et al., 2014).

^b Average of water used for hydraulic fracturing in 2011 and 2012 as reported to FracFocus (U.S. EPA, 2015b).

^c Percentages were calculated by averaging annual water use for hydraulic fracturing reported in FracFocus in 2011 and 2012 for a given state or county (U.S. EPA, 2015b), and then dividing by 2010 USGS total water use (Maupin et al., 2014) and multiplying by 100.

^d Consumption values were calculated with use-specific consumption rates predominantly from the USGS, including 19.2% for public supply, 19.2% for domestic use, 60.7% for irrigation, 60.7% for livestock, 14.8% for industrial uses, 14.8% for mining (Solley et al., 1998), and 2.7% for thermoelectric power (USGS, 2014h). We used rates of 71.6% for aquaculture (from Verdegem and Bosma, 2009) (evaporation per kg fish + infiltration per kg)/total water use per kg; and 82.5% for hydraulic fracturing (consumption value calculated by taking the median value for all reported produced water/injected water percentages in Tables 7-1 and 7-2 of this assessment and then subtracting from 100%). If a range of values was given, the midpoint was used. Note, this aspect of consumption is likely a low estimate since much of this produced water (injected water returning to the surface) is not subsequently treated and reused, but rather disposed of in UIC Class II injection wells—see Chapter 8).

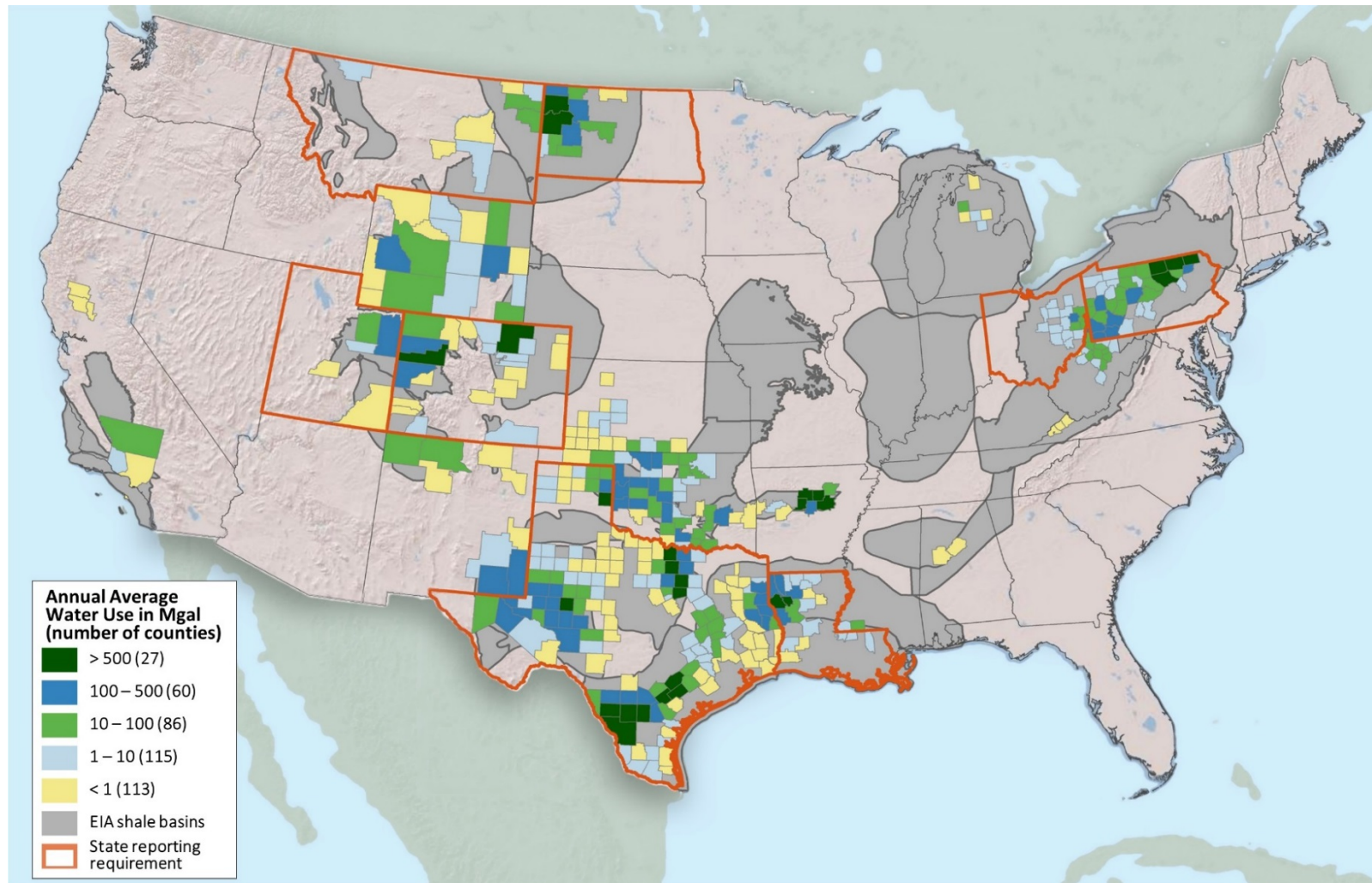
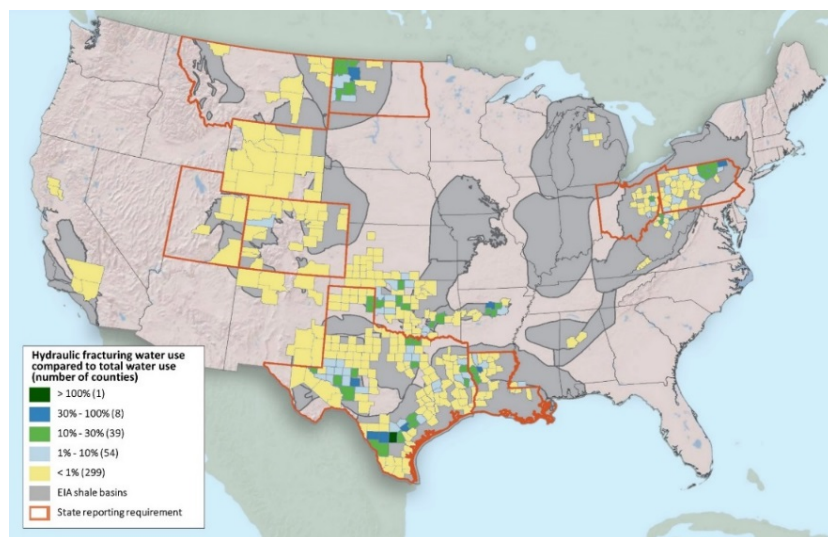
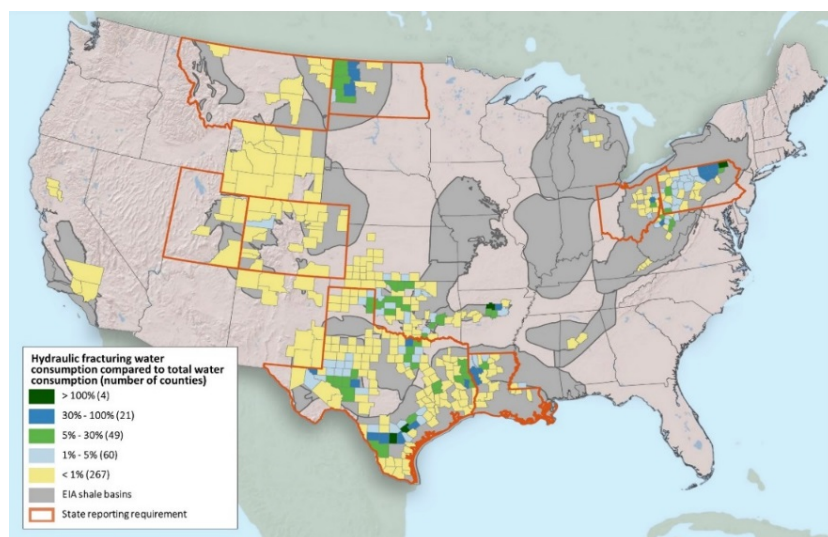


Figure 4-1. Annual average hydraulic fracturing water use in 2011 and 2012 by county (U.S. EPA, 2015b).

Source: ([U.S. EPA, 2015b](#)). Water use in millions of gallons (Mgal). Counties shown with respect to major U.S. Energy Information Administration (EIA) shale basins ([EIA, 2015b](#)). Orange borders identify states that required some degree of reporting to FracFocus 1.0 in 2011 and 2012.



(a)



(b)

Figure 4-2. (a) Annual average hydraulic fracturing water use in 2011 and 2012 compared to total annual water use in 2010, by county, expressed as a percentage; (b) Annual average hydraulic fracturing water consumption in 2011 and 2012 compared to total annual water consumption in 2010, by county, expressed as a percentage.

Annual average hydraulic fracturing water use data in 2011 and 2012 from the EPA's FracFocus project database ([U.S. EPA, 2015b](#)). Total annual water use data in 2010 from the USGS ([Maupin et al., 2014](#)). See Table 4-2 for descriptions of calculations for estimating consumption. Counties shown with respect to major U.S. EIA shale basins ([EIA, 2015b](#)). Orange borders identify states that required some degree of reporting to FracFocus 1.0 in 2011 and 2012. Note: Values over 100% denote counties where the annual average hydraulic fracturing water use or consumption in 2011 and 2012 exceeded the total annual water use or consumption in that county in 2010.

Text Box 4-1. Using the EPA's FracFocus Project Database to Estimate Water Use for Hydraulic Fracturing.

FracFocus is a national hydraulic fracturing registry managed by the Ground Water Protection Council and the Interstate Oil and Gas Compact Commission ([GWPC, 2015](#)). The registry was established in 2011 for voluntary reporting. However, six of the 20 states discussed in this assessment required disclosure to FracFocus at various points between January 1, 2011 and February 28, 2013, the time period analyzed by the EPA; another three of the 20 states offered the choice of reporting to FracFocus or the state during this same time period ([U.S. EPA, 2015a](#)). Estimates based on the EPA's FracFocus project database likely form an incomplete picture of hydraulic fracturing water use because most states with data in the project database (14 out of 20) did not require disclosure to FracFocus during the time period analyzed ([U.S. EPA, 2015a](#)).

Cumulative water use for fracturing is a function of the water use per well and the total number of wells fractured. For water use per well, we found seven literature values for comparison with values from the EPA's FracFocus project database. On average, water use estimates per well in the project database were 77% of literature values (the median was 86%); Colorado's Denver Basin was the only location where the project database estimate as a percentage of the literature estimate was low (14%) (see Appendix Table B-3). In general, water use per well estimates from the EPA's FracFocus project database appear to provide a reasonable approximation for most areas for which we have data, with the exception of the Denver Basin of Colorado.

For number of wells, we compared data in the EPA's FracFocus project database to numbers available in state databases from North Dakota, Pennsylvania, and West Virginia (see Appendix Table B-4). These were the state databases from which we could distinguish hydraulically fractured wells from total oil and gas wells. On average, we found that the EPA FracFocus project database included 67% of the wells listed in state databases for 2011 and 2012 (see Appendix Table B-4). Unlike North Dakota and Pennsylvania, West Virginia did not require operators to report fractured wells to FracFocus during this time period, possibly explaining its lower reporting rate. Multiplying the average EPA FracFocus project database values of 77% for water use per well and 67% for well counts yields 52%. Thus, the EPA FracFocus project database estimates for water use could be slightly over half of the estimates from these three state databases during this time period. These values are based on a small sample sizes (7 literature values and 3 state databases) and should be interpreted with caution. Nevertheless, these numbers at the very least suggest that estimates based on the EPA's FracFocus project database may form an incomplete picture of hydraulic fracturing water use during this time period.

To assess how this might affect hydraulic fracturing water use estimates in this chapter, we doubled the water use value in the EPA's FracFocus project database for each county, an adjustment much higher than any likely underestimation. Even with this adjustment, fracturing water use was still less than 1% of 2010 total water use in the majority of U.S. counties (299 counties without adjustment versus 280 counties with adjustment). The number of counties where hydraulic fracturing water use was 30% or more of 2010 total county water use increased from nine to 21 with the adjustment.

These results indicate that most counties have relatively low hydraulic fracturing water use, relative to total water use, even when accounting for likely underestimates. Since consumption estimates are derived from use, these will also follow the same pattern. Thus, potential underestimates based on the EPA's FracFocus project database likely do not substantially alter the overall pattern shown in Figure 4-2. Rather, underestimates of hydraulic fracturing water use would mostly affect the percentages in the small number of counties where fracturing already constitutes a higher percentage of total water use and consumption.

4.5. Potential for Water Use Impacts by State

High fracturing water use or consumption alone does not necessarily result in impacts to drinking water resources. Rather, impacts most often result from the combination of water use and water availability at a given withdrawal point. Where water availability is high compared to water

1 withdrawn for hydraulic fracturing, this water use can be accommodated. However, where water
2 availability is low compared to use, hydraulic fracturing withdrawals are more likely to impact
3 drinking water resources. Water management, such as the type of water used or the timing or
4 location of withdrawals, can modify this relationship. All of these factors can vary considerably by
5 location.

6 Besides potential water quantity effects, water withdrawals for hydraulic fracturing have the
7 potential to alter the quality of drinking water resources. This possibility is not unique to the oil and
8 gas industry, as any large-volume water withdrawal has the potential to affect water quality.
9 Although there is little research that specifically connects water withdrawals for hydraulic
10 fracturing to potential water quality impacts, multiple studies have described the impact of drought
11 or industrial withdrawals on water quality ([Georgakakos et al., 2014](#); [Whitehead et al., 2009](#);
12 [Murdoch et al., 2000](#); [Schindler, 1997](#)). For instance, in the absence of controls, surface water
13 withdrawals can lower water levels and alter stream flows, potentially decreasing a stream's
14 capacity to dilute contaminants ([Mitchell et al., 2013a](#); [Entrekin et al., 2011](#); [NYSDEC, 2011](#); [van](#)
15 [Vliet and Zwolsman, 2008](#); [IPCC, 2007](#); [Environment Canada, 2004](#); [Murdoch et al., 2000](#)).
16 Furthermore, ground water withdrawals exceeding natural recharge rates may lower the water
17 level in aquifers, potentially mobilizing contaminants or allowing the infiltration of lower-quality
18 water from the land surface or adjacent formations ([USGS, 2003](#); [Jackson et al., 2001](#)).

19 In the following section, we assess the potential for water quantity and quality impacts by location,
20 organized by state. We focus our discussion on the 15 states that account for almost all disclosures
21 reported in the EPA FracFocus project database ([U.S. EPA, 2015b](#)): Texas (Section 4.5.1); Colorado
22 and Wyoming (Section 4.5.2); Pennsylvania, West Virginia, and Ohio (Section 4.5.3); North Dakota
23 and Montana (Section 4.5.4); Oklahoma and Kansas (Section 4.5.5); Arkansas and Louisiana
24 (Section 4.5.6); and Utah, New Mexico, and California (Section 4.5.7).¹ Each section describes the
25 extent of hydraulic fracturing activity in that state or group of states; the type of water used in
26 terms of source, quality, and provisioning; and the water use per well. We then discuss cumulative
27 estimates and the potential for impacts to drinking water resources in the context of water
28 availability.

29 We have ordered the states by the number of hydraulically fractured wells reported, and combined
30 states with similar geographies or activity. Most of the available data did not allow us to assess the
31 potential for impacts at a finer resolution than the county scale. Any potential adverse impacts are
32 most likely to be observed locally at a particular withdrawal point. Therefore, our analysis most
33 often suggests where the potential for impacts exists, but does not indicate where impacts will
34 occur at the local scale. Where possible, we utilize local-scale case studies in southern Texas,
35 western Colorado, and eastern Pennsylvania to provide details at a much finer resolution, and offer
36 insight into whether any impacts from water acquisition for hydraulic fracturing were realized in
37 these areas.

¹ We do not highlight the remaining five states included in the EPA FracFocus project database because of low reported activity: Virginia (90 disclosures), Alabama (55), Alaska (37), Michigan (15), and Mississippi (4).

4.5.1. Texas

1 Hydraulic fracturing in Texas accounts for the bulk of the activity reported nationwide, comprising
 2 48% of the disclosures in the EPA FracFocus project database ([U.S. EPA, 2015b](#)) (see Figure 4-3 and
 3 Appendix Table B-5). There are five major basins in Texas: the Permian, Western Gulf (includes the
 4 Eagle Ford play), Fort Worth (includes the Barnett play), TX-LA-MS Salt (includes the Haynesville
 5 play), and the Anadarko (see Figure 4-4); together, these five basins contain 99% of Texas' reported
 6 wells (see Appendix Table B-5).

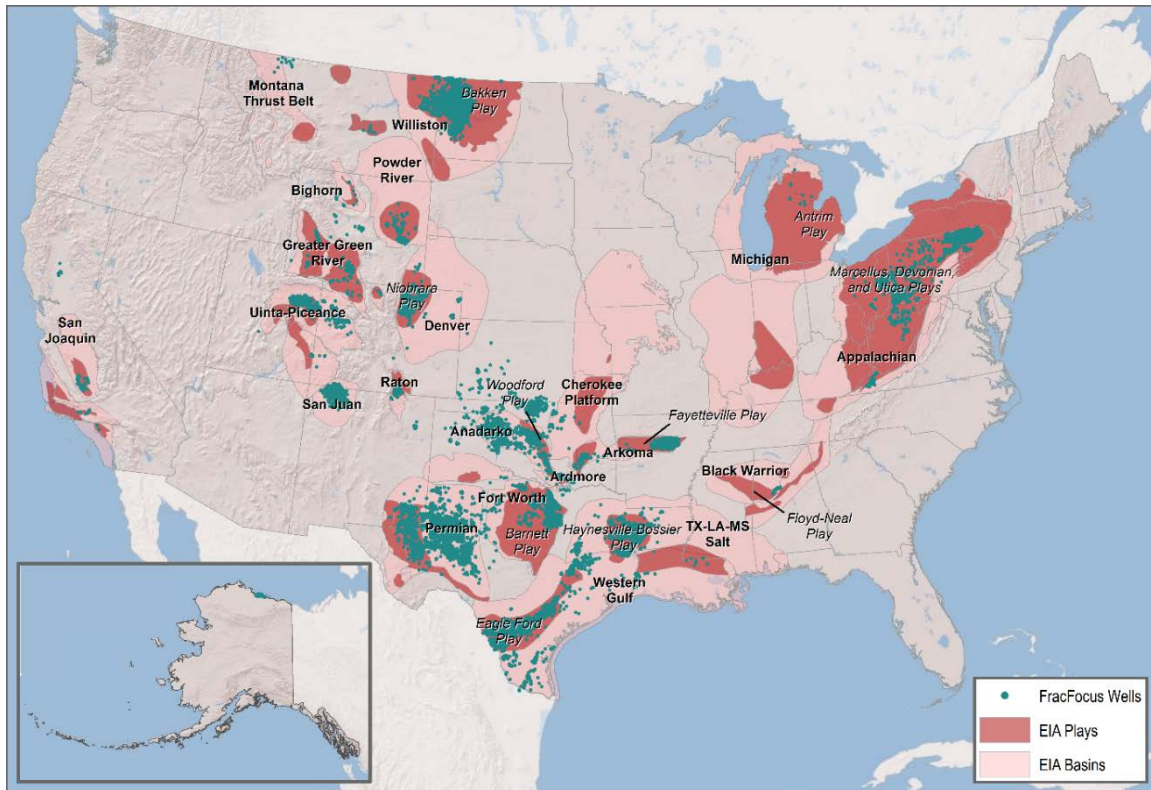


Figure 4-3. Locations of wells in the EPA FracFocus project database, with respect to U.S. EIA shale plays and basins (EIA, 2015; US. EPA, 2015b).

Note: Hydraulic fracturing is conducted in geologic settings other than shale; therefore, some wells on this map are not associated with any EIA shale play or basin. ([EIA, 2015b](#); [U.S. EPA, 2015b](#)).

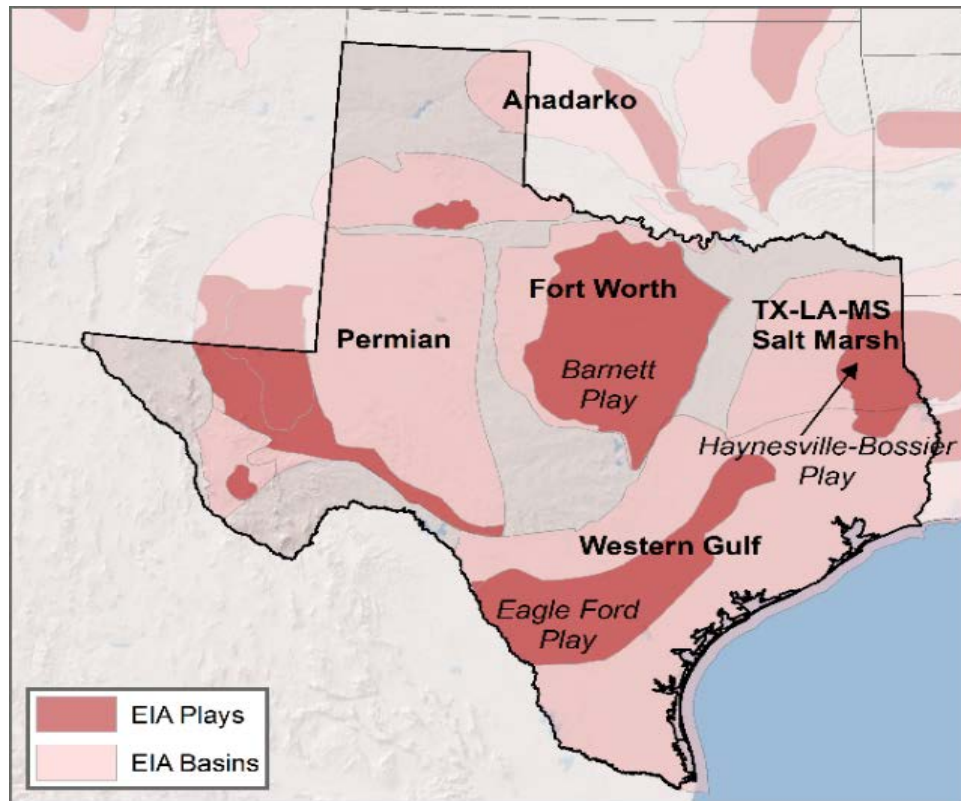


Figure 4-4. Major U.S. EIA shale plays and basins for Texas (EIA, 2015).

Source: ([EIA, 2015b](#))

Types of water used: What is known about water sources in Texas largely comes from direct surveys and interviews with industry operators and water suppliers ([Nicot et al., 2014](#); [Nicot et al., 2012](#)). Overall, ground water is the dominant source throughout most of the state ([Nicot et al., 2014](#); [Nicot et al., 2012](#)) (see Table 4-3). The exception is the Barnett Shale, where both surface and ground water are used in approximately equal proportions.

Hydraulic fracturing in Texas uses mostly fresh water ([Nicot et al., 2012](#)).¹ The exception is the far western portion of the Permian Basin, where brackish water makes up an estimated 80% of total hydraulic fracturing water use. Brackish water is used to a lesser extent in the Anadarko Basin and the Midland portion of the Permian Basin (see Table 4-4). Reuse of wastewater as a percentage of total water injected is generally very low (5% or less) in all major basins and plays in Texas, except for the Anadarko Basin in the Texas Panhandle, where it is 20% ([Nicot et al., 2012](#)) (see Table 4-1).

¹ The EPA FracFocus report shows that “fresh” was the only source of water listed in 91% of all disclosures reporting a source of water in Texas ([U.S. EPA, 2015a](#)). However, 19% of Texas disclosures included information related to water sources ([U.S. EPA, 2015a](#)).

Table 4-3. Estimated proportions of hydraulic fracturing source water from surface and ground water.

States listed by order of appearance in the chapter.

Location	Surface water	Ground water
Texas—Barnett Shale	50% ^a	50% ^a
Texas—Eagle Ford Shale	10% ^b	90% ^b
Texas—TX-LA-MS Salt Basin ^c	30% ^b	70% ^b
Texas—Permian Basin	0% ^b	100% ^b
Texas—Anadarko Basin	20% ^b	80% ^b
Pennsylvania—Marcellus Shale, Susquehanna River Basin	78% ^d	22% ^d
West Virginia—Statewide, Marcellus Shale	91% ^e	9% ^e
Oklahoma—Statewide	63% ^f	37% ^f
Louisiana—Haynesville Shale	87% ^g	13% ^g

^a [Nicot et al. \(2014\)](#).

^b [Nicot et al. \(2012\)](#).

^c [Nicot et al. \(2012\)](#) refer to this region of Texas as the East Texas Basin.

^d Estimated proportions are for 2011 ([U.S. EPA, 2015c](#)).

^e Estimated proportions are for 2012, the most recent estimate for a full calendar year available from [West Virginia DEP \(2014\)](#). Data from the West Virginia DEP show the proportion of water purchased from commercial brokers as a separate category and do not specify whether purchased water originated from surface or ground water. Therefore, we excluded purchased water in calculating the relative proportions of surface and ground water shown in Table 4-3 ([West Virginia DEP, 2014](#)).

^f Proportion of surface and ground water permitted in 2011 by Oklahoma's 90-day provisional temporary permits for oil and gas mining. Temporary permits make up the majority of water use permits for Oklahoma oil and gas mining ([Taylor, 2012](#)).

^g Data from October 1, 2009, to February 23, 2012, for 1,959 Haynesville Shale natural gas wells ([LA Ground Water Resources Commission, 2012](#)).

Table 4-4. Brackish water use as a percentage of total hydraulic fracturing water use in Texas' main hydraulic fracturing areas, 2011.Adapted from [Nicot et al. \(2012\)](#).^a

Play	Percent
Barnett Shale	3%
Eagle Ford Shale	20%
Texas portion of the TX-LA-MS Salt Basin ^b	0%
Permian Basin—Far West	80%
Permian Basin—Midland	30%
Anadarko Basin	30%

^a [Nicot et al. \(2012\)](#) present the estimated percentages of brackish, recycled/reused, and fresh water relative to total hydraulic fracturing water use so that the percentages of the three categories sum to 100%.

^b [Nicot et al. \(2012\)](#) refer to this region of Texas as the East Texas Basin.

The majority of water used in Texas for hydraulic fracturing is self-supplied via direct ground or surface water withdrawals ([Nicot et al., 2014](#)). Less often, water is purchased from local landowners, municipalities, larger water districts, or river authorities ([Nicot et al., 2014](#)).

Water use per well: Water use per well varies across Texas' basins, with reported medians of 3.9 million gal (14.8 million L) in the Fort Worth Basin, 3.8 million gal (14.4 million L) in the Western Gulf, 3.3 million gal (12.5 million L) in the Anadarko, 3.1 million gal (11.7 million L) in the TX-LA-MS Salt, and 840,000 gal (3.2 million L) in the Permian (see Appendix Table B-5). Relatively low water use in the Permian Basin, which contains roughly half the reported wells in the state, is due to the abundance of vertical wells, mostly for oil extraction ([Nicot et al., 2012](#)).

Water use per well is increasing in most locations in Texas. In the Barnett Shale, water use per horizontal well increased from a median of 1.25 million gal (4.73 million L) in 2001 to 4.7 million gal (17.8 million L) in 2012, as the number of wells and horizontal lengths increased ([Nicot et al., 2014](#)). Similar increases in lateral length and water use per well were reported for the Texas-Haynesville, East Texas, Anadarko, and most of the Permian Basin ([Nicot et al., 2012](#); [Nicot and Scanlon, 2012](#)).¹

¹ It should be noted that energy production also increases with lateral lengths, and therefore, water use per unit energy produced—typically referred to as water intensity—may remain the same or decline despite increases in per-well water use ([Nicot et al., 2014](#); [Laurenzi and Jersey, 2013](#)).

1 *Cumulative water use/consumption:* Cumulative water use and consumption for hydraulic fracturing
2 can be significant in some Texas counties. Texas contains five of nine counties nationwide where
3 operators used more than 1 billion gal (3.8 billion L) of water annually for hydraulic fracturing, and
4 five of nine counties nationwide where fracturing water use in 2011 and 2012 was 30% or more
5 compared to total water use in those counties in 2010 (see Table 4-2, Figure 4-2a, and Appendix
6 Table B-2)^{1,2}

7 According to detailed county-level projections, water use for hydraulic fracturing is expected to
8 increase with oil and gas production in the coming decades, peaking around the year 2030 ([Nicot et](#)
9 [al., 2012](#)). The majority of counties are expected to have relatively low cumulative water use for
10 fracturing in the future, but cumulative hydraulic fracturing water use could equal or exceed 10%,
11 30%, and 50% compared to 2010 total county water use in 30, nine, and three counties,
12 respectively, by 2030 (see Appendix Table B-7). Thus, potential hydraulic fracturing water
13 acquisition impacts in Texas may be most likely to occur over the next 15–25 years as water
14 demand for fracturing is highest.

15 *Potential for impacts:* Of all locations surveyed in this chapter, the potential for water quantity and
16 quality impacts due to hydraulic fracturing water use appears to be highest in western and
17 southern Texas. This area includes the Anadarko, the Western Gulf (Eagle Ford play), and the
18 Permian Basins. According to [Ceres \(2014\)](#), 28% and 87% of the wells fractured in the Eagle Ford
19 play and Permian Basin, respectively, are in areas of high to extremely high water stress.³ A
20 comparison of hydraulic fracturing water use to water availability at the county scale also suggests
21 the potential for impacts (see Text Box 4-2 and Figure 4-5). The Texas Water Development Board
22 estimates that overall demand for water (including water for hydraulic fracturing) out to the year
23 2060 will outstrip supply in southern and western Texas ([TWDB, 2012](#)). Moreover, the state has
24 experienced moderate to extreme drought conditions for much of the last decade ([National Drought](#)
25 [Mitigation Center, 2015](#)). The 2012 Texas State Water Plan emphasizes that “in serious drought
26 conditions, Texas does not and will not have enough water to meet the needs of its people, its
27 businesses, and its agricultural enterprises” ([TWDB, 2012](#)).

¹ Texas also contains 10 of the 25 counties nationwide where hydraulic fracturing water consumption was greater than or equal to 30% of 2010 total water consumption (see Table 4-2).

² [Nicot and Scanlon \(2012\)](#) found similar variation among counties when they compared hydraulic fracturing water consumption to total county water consumption for the Barnett play. Their cumulative consumption estimates ranged from 581 million gal (2.20 billion L) in Parker County to 2.7 billion gal (10.2 billion L) in Johnson County, representing 19.3% and 29.7% compared to total water consumption in those counties, respectively. Fracturing in Tarrant County, part of the Dallas-Fort Worth area, consumed 1.6 billion gal (6.1 billion L) of water, 1.4% compared to total county water consumption ([Nicot and Scanlon, 2012](#)).

³ [Ceres \(2014\)](#) compared well locations to areas categorized by a water stress index, characterized as follows: extremely high (defined as annual withdrawals accounting for greater than 80% of surface flows); high (40–80% of surface flows); or medium-to-high (20–40% of surface flows).

Text Box 4-2. Hydraulic Fracturing Water Use as a Percentage of Water Availability Estimates.

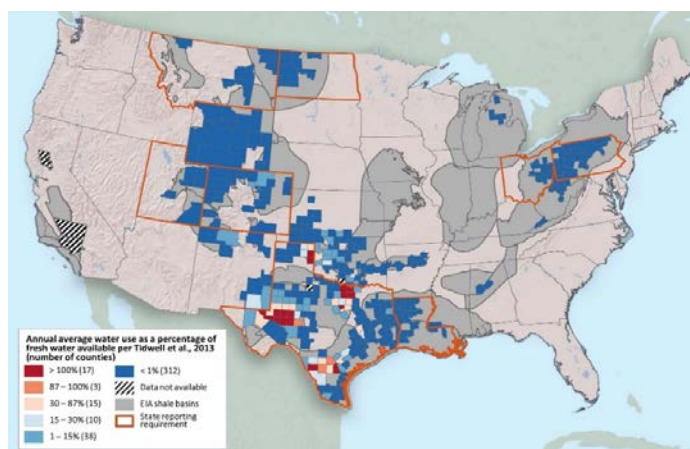
1 Researchers at Sandia National Laboratories assessed county-level water availability across the continental
2 United States ([Tidwell et al., 2013](#)). Assessments of water availability in the United States are generally
3 lacking at the county scale, and this analysis—although undertaken for siting new thermoelectric power
4 plants—can be used to assess potential impacts of hydraulic fracturing.

5 The authors generated annual availability estimates for five categories of water: unappropriated surface
6 water, unappropriated ground water, appropriated water potentially available for purchase, brackish
7 groundwater, and wastewater from municipal treatment plants ([Tidwell et al., 2013](#)). In the western United
8 States, water is generally allocated by the principle of prior appropriation—that is, first in time of use is first
9 in right. New development must use unappropriated water or purchase appropriated water from vested
10 users. In their analysis, the authors assumed 5% of appropriated irrigated water could be purchased; they
11 also excluded wastewater required to be returned to streams and the wastewater fraction already reused.
12 Given regulatory restrictions, they considered no fresh water to be available in California for new
13 thermoelectric plants.

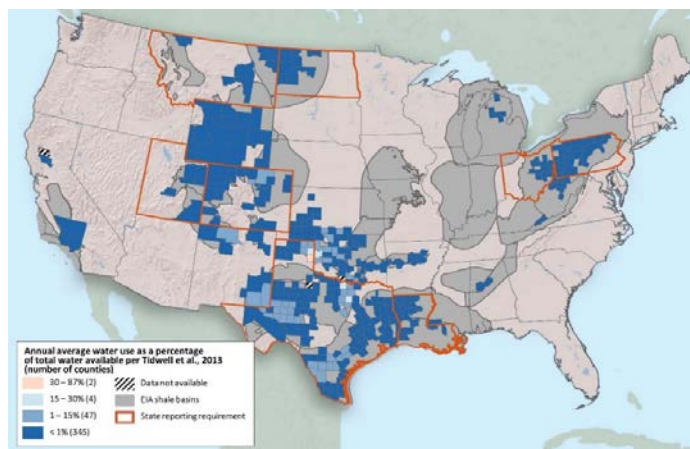
14 Combining their estimates of unappropriated surface and ground water and appropriated water potentially
15 available for purchase, we derived a fresh water availability estimate for each county (except for those in
16 California) and then compared this value to reported water use for hydraulic fracturing ([U.S. EPA, 2015b](#)). We
17 also added the estimates of brackish and wastewater to fresh water estimates to derive estimates of total
18 water availability and did a similar comparison. Since the water availability estimates already take into
19 account current water use for oil and gas operations, these results should be used only as indicator of areas
20 where shortages might arise in the future.

21 Overall, hydraulic fracturing water use represented less than 1% of fresh water availability in over 300 of the
22 395 counties analyzed (see Figure 4-5a). This result suggests that there is ample water available at the county
23 scale to accommodate hydraulic fracturing in most locations. However, there was a small number of counties
24 where hydraulic fracturing water use was a relatively high percentage of fresh water availability. In 17
25 counties, fracturing water use actually exceeded the index of fresh water available; all of these counties were
26 located in the state of Texas and were associated with the Anadarko, Barnett, Eagle Ford, and Permian
27 basins/plays (see Figure 4-4). In Texas counties with relatively high brackish water availability, hydraulic
28 fracturing water use represented a much smaller percentage of total water availability (fresh + brackish +
29 wastewater) (see Figure 4-5b). This finding illustrates that potential impacts can be avoided or reduced in
30 these counties through the use of brackish water or wastewater for hydraulic fracturing; a case study in the
31 Eagle Ford play in southwestern Texas confirms this (see Text Box 4-3).

Text Box 4.2 (continued): Hydraulic Fracturing Water Use as a Percentage of Water Availability Estimates.



a



b

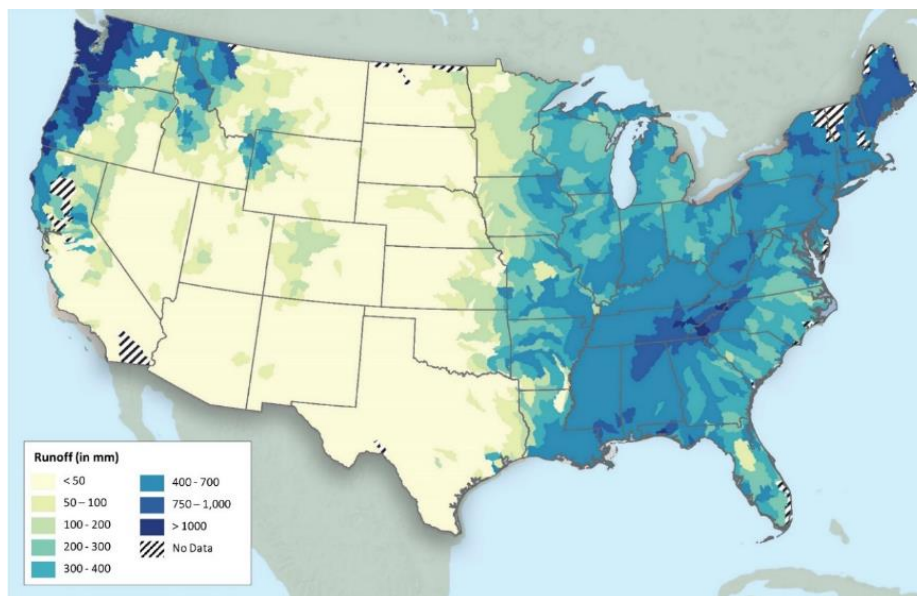
Figure 4-5. Annual average hydraulic fracturing water use in 2011 and 2012 compared to (a) fresh water available and (b) total water (fresh, brackish, and wastewater) available, by county, expressed as a percentage.

Counties shown with respect to major U.S. EIA shale basins ([EIA, 2015b](#)). Orange borders identify states that required some degree of reporting to FracFocus 1.0 in 2011 and 2012. Data from [U.S. EPA \(2015b\)](#) and [Tidwell et al. \(2013\)](#); data from [Tidwell et al. \(2013\)](#) supplied from the U.S. Department of Energy (DOE) National Renewable Energy Laboratory on January 28, 2014 and available upon request from the U.S. DOE Sandia National Laboratories. The analysis by [Tidwell et al. \(2013\)](#) was done originally for thermoelectric power generation. As such, it was assumed that no fresh water could be used in California for this purpose due to regulatory restrictions, and therefore no fresh water availability data were given for California (a). The total water available for California is the sum of brackish water plus wastewater only (b).

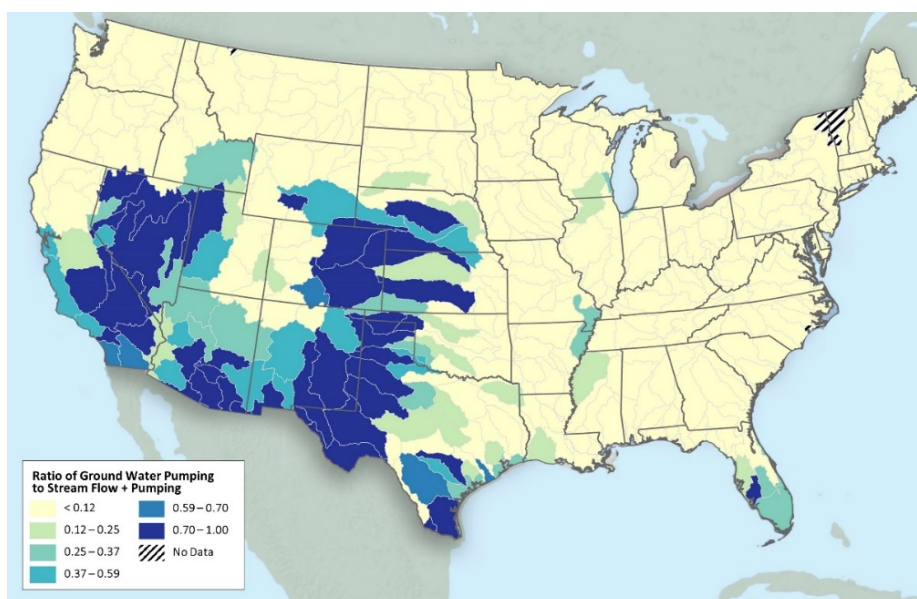
1 Surface water availability is generally low in western and southern Texas (Figure 4-6a), and both
2 fracturing operations and residents rely heavily on ground water (Figure 4-6b). Similar to trends
3 nationally, ground water aquifers in Texas have experienced substantial declines caused by
4 withdrawals ([Konikow, 2013b](#); [TWDB, 2012](#); [George et al., 2011](#)). Ground water in the Pecos Valley,
5 Gulf Coast, and Ogallala aquifers in southern and western Texas is estimated to have declined by
6 roughly 5, 11, and 43 cubic miles (21, 45.5, and 182 cubic kilometers), respectively, between 1900
7 and 2008 ([Konikow, 2013b](#)).¹ The Texas Water Development Board expects ground water supply in
8 the major aquifers to decline by 30% between 2010 and 2060, mostly due to declines in the
9 Ogallala aquifer ([TWDB, 2012](#)).² Irrigated agriculture is by far the dominant user of water from the
10 Ogallala aquifer ([USGS, 2009](#)), but fracturing operations, along with other uses, now contribute to
11 the aquifer's depletion.

¹ The estimate of total net volumetric groundwater depletion for the Gulf Coast aquifer is the sum of the individual depletion estimates for the north (Houston area), central, and southern (Winter Garden area) parts of the Texas Gulf Coast aquifer. Ground water depletion from the Carrizo-Wilcox aquifer is included in the estimate for the southern portion of the Gulf Coast aquifer ([Konikow, 2013b](#)).

² [TWDB \(2012\)](#) defines ground water supply as the amount of ground water that can be produced given current permits and existing infrastructure. By contrast, [TWDB \(2012\)](#) defines ground water availability as the amount of ground water that is available regardless of legal or physical availability. Total ground water availability in Texas is expected to decline by approximately 24% between 2010 and 2060 ([TWDB, 2012](#)).



(a)



(b)

Figure 4-6. (a) Estimated annual surface water runoff from the USGS; (b) Reliance on ground water as indicated by the ratio of ground water pumping to stream flow and pumping.

Estimates for Figure 4-6a were calculated at the 8-digit hydrological unit code (HUC) scale by dividing annual average daily stream flow (from October 1, 2012 to September 30, 2013) by HUC area. Data accessed from the USGS ([USGS, 2014g](#)). Higher ratios (darker blues) in Figure 4-6b indicate greater reliance on ground water. Figure redrawn from [Tidwell et al. \(2012\)](#), using data provided by the U.S. Department of Energy's Sandia National Laboratories on December 12, 2014.

1 Extensive ground water pumping can induce vertical mixing of high-quality ground water with
2 recharge water from the land surface that has been contaminated by nitrate or pesticides, or with
3 lower-quality ground water from underlying geologic formations ([USGS, 2009](#); [Konikow and Kendy,](#)
4 [2005](#)). Ground water quality degradation associated with aquifer pumping is well documented in
5 the southern portion of the Ogallala aquifer in the Texas panhandle. The quality of ground water
6 used by many private, public supply, and irrigation wells is poorest in the aquifer's southern
7 portion, with elevated concentrations of TDS, chloride, nitrate, fluoride, manganese, arsenic, and
8 uranium ([Chaudhuri and Ale, 2014a](#); [USGS, 2009, 2007](#)). Elevated levels of these constituents result
9 from both natural processes and human activities such as ground water pumping ([Chaudhuri and](#)
10 [Ale, 2014a](#); [USGS, 2009](#)). Similar patterns of ground water quality degradation (i.e., salinization and
11 contamination) have also been observed in other Texas aquifers.¹

12 Ground water withdrawals for hydraulic fracturing, along with irrigation and other uses, may
13 contribute to water quality degradation associated with intensive aquifer pumping in western and
14 southern Texas. Areas with numerous high-capacity wells and large amounts of sustained ground
15 water pumping are most likely to experience ground water quality degradation associated with
16 withdrawals ([USGS, 2009, 2007](#)). Given that Texas is prone to drought conditions, ground water
17 recharge is limited, making the already declining aquifers in southern and western Texas especially
18 vulnerable to further ground water depletion and resulting potential impacts to ground water
19 quality ([USGS, 2009](#); [Jackson et al., 2001](#)).

20 This survey of the available literature and data points to the potential for impacts in southern and
21 western Texas, but generally does not indicate whether impacts will occur at the local scale around
22 specific withdrawal points. An exception is a case study in the Eagle Ford play of southwestern
23 Texas that compared water demand for hydraulic fracturing with water supplies at the scale of the
24 play, county, and one square mile ([Scanlon et al., 2014](#)). The authors observed generally adequate
25 water supplies for hydraulic fracturing, except in specific locations, where they found excessive
26 drawdown of local ground water in a small proportion (~6% of the area) of the Eagle Ford play
27 (see Text Box 4-3).

¹ Persistent salinity has also been observed in west Texas, specifically in the southern Ogallala, northwest Edwards-Trinity (plateau), and Pecos Valley aquifers, largely due to prolonged irrigational ground water pumping and ensuing alteration of hydraulic gradients leading to ground water mixing ([Chaudhuri and Ale, 2014b](#)). High levels of ground water salinization associated with prolonged aquifer depletion have also been documented in the Carrizo-Wilcox and southern Gulf Coast aquifers, underlying the Eagle Ford Shale in south Texas ([Chaudhuri and Ale, 2014b](#); [Konikow, 2013b](#); [Boghici, 2009](#)). Further, elevated levels of constituents, including nitrate, lead, fluoride, chloride, sulfate, iron, manganese, and TDS, have been reported in the Carrizo-Wilcox aquifer ([Boghici, 2009](#)).

Text Box 4-3. Case Study: Water Profile of the Eagle Ford Play, Texas.

1 Researchers from the University of Texas published a detailed case study of water supply and demand for
2 hydraulic fracturing in the Eagle Ford play in southwestern Texas ([Scanlon et al., 2014](#)). This effort assembled
3 detailed information from state and local water authorities, and proprietary industry data on hydraulic
4 fracturing, to develop a portrait of water resources in this 16-county area.

5 [Scanlon et al. \(2014\)](#) compared water demand for hydraulic fracturing currently and over the projected play
6 life (20 years) relative to water supply from ground water recharge, ground water storage (brackish and
7 fresh), and stream flow. Using detailed ground water availability models developed by the Texas Water
8 Development Board, they reported that water demand for hydraulic fracturing in 2013 was 30% of annual
9 ground water recharge in the play area, and over the 20-year play lifespan it was projected to be 26% of
10 groundwater recharge, 5-8% of fresh groundwater storage, and 1% of brackish ground water storage. The
11 dominant water user in the play is irrigation (62 to 65% of water use, 53 to 55% of consumption), as
12 compared with hydraulic fracturing (13% of water use and 16% of consumption). At the county level,
13 projected water demand for hydraulic fracturing over the 20-year period was low relative to freshwater
14 supply (ranging from 0.6-27% by county, with an average of 7.3%). Similarly, projected total water demand
15 from all uses was low relative to supply, excluding two counties with high irrigation demands (Frio, Zavala),
16 and one county with no known ground water supplies (Maverick).

17 Although supply was found to be sufficient even in this semi-arid region, there were important caveats
18 especially at sub-county scales. The researchers found no water level declines over much of the play area
19 assessed (69% of the play area), yet in some areas they estimated ground water drawdowns of up to 50 feet
20 (12% of the play area), and in others of 100 feet or more (6% of the play area). This was corroborated with
21 well monitoring data that showed a sharp decline in water levels in several ground water monitoring wells
22 after hydraulic fracturing activity increased in 2009. The researchers concluded that any impacts in these
23 locations could be minimized if brackish ground water were used. Projected hydraulic fracturing water use
24 represents less than 1% of total brackish ground water storage in the play area. By contrast, they concluded
25 there is limited potential for reuse of wastewater in this play because of small volumes available (less than or
26 equal to 5% of hydraulic fracturing water requirements).

27 The potential for water quantity and quality effects appears to be lower in north-central and
28 eastern Texas, in areas including the Barnett and Haynesville plays. Residents obtain water for
29 domestic use—which includes use of water for drinking—from a mixture of ground water and
30 surface water sources (see Appendix Table B-6). Counties encompassing Dallas and Fort Worth rely
31 mostly on publically-supplied surface water ([TWDB, 2012](#)) (see Appendix Table B-6).

32 Although the Trinity, the major aquifer in northeast Texas, is projected to decline only slightly
33 between 2010 and 2060 ([TWDB, 2012](#)), [Bene et al. \(2007\)](#) estimate that hydraulic fracturing
34 ground water withdrawals will increase from 3% of total ground water use in 2005 to 7%–13% in
35 2025, suggesting the potential for localized aquifer drawdown and potential impacts to water
36 quality. Additionally, ground water quality degradation associated with aquifer drawdown has been
37 documented in the Trinity and Woodbine aquifers underlying much of the Barnett play, with both
38 aquifers showing high levels of salinization ([Chaudhuri and Ale, 2013](#)).

Overall, the potential for impacts appears higher in western and southern Texas, compared to the northeast part of the state. Impacts are likely to be localized drawdowns of ground water, as shown by a detailed case study of the Eagle Ford play (see Text Box 4-3). [Scanlon et al. \(2014\)](#) suggested that a shift towards brackish water use could minimize potential future impacts to fresh water resources. This finding is consistent with our county-level data (see Text Box 4-2).

4.5.2. Colorado and Wyoming

Colorado had the second highest number of disclosures in the EPA FracFocus project database, (13% of disclosures) (see Figure 4-3 and Appendix Table B-5). We combine Colorado and Wyoming because of their shared geology of the Denver Basin (including the Niobrara play) and the Greater Green River Basin (see Figure 4-7). There are three major basins reported for Colorado: the Denver Basin; the Uinta-Piceance Basin; and the Raton Basin. Together these basins contain 99% of reported wells in the state, although the bulk of the activity in Colorado is in the Denver Basin (see Appendix Table B-5). Fewer wells (roughly 4% of disclosures) are present in Wyoming. There are two major basins reported for Wyoming (Greater Green River and Powder River) that together contain 86% of activity in the state (see Appendix Table B-5).

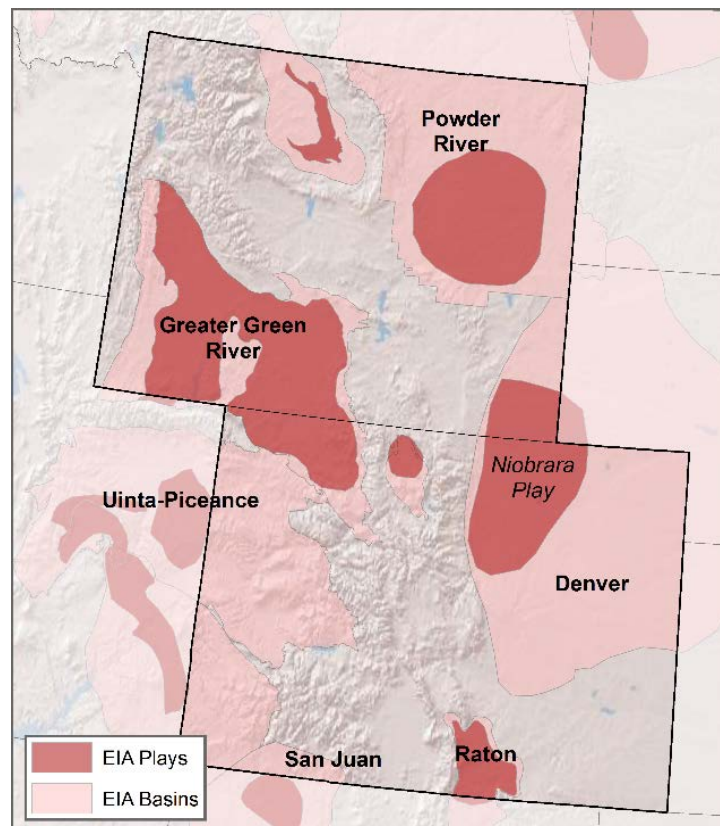


Figure 4-7. Major U.S. EIA shale plays and basins for Colorado and Wyoming (EIA, 2015).

Source: ([EIA, 2015b](#))

1 *Types of water used:* Water for hydraulic fracturing in Colorado and Wyoming comes from both
2 ground water and surface water, as well as reused wastewater ([Colorado Division of Water](#)
3 [Resources; Colorado Water Conservation Board; Colorado Oil and Gas Conservation Commission,](#)
4 [2014; BLM, 2013b](#)). The only publicly available information on water sources for each state is a list
5 of potential sources; it does not appear that either state provides more specific information on
6 water sources for hydraulic fracturing. In the Uinta-Piceance Basin of northwestern Colorado, the
7 EPA ([2015c](#)) reports that most of the fresh water used for fracturing comes from surface water,
8 although fresh water sources make up a small proportion of the total water used. In the Denver
9 Basin (Niobrara play) of southeastern Wyoming, qualitative information suggests that ground
10 water supplies much of the water used for fracturing, although no data were available to
11 characterize the ratio of ground water to surface water withdrawals ([AMEC, 2014; BLM, 2013b;](#)
12 [Tyrrell, 2012](#)).

13 Non-fresh water sources (e.g., industrial and municipal wastewater, brackish ground water, and
14 reused hydraulic fracturing wastewater) are sometimes listed as potential alternatives to fresh
15 water for fracturing in both Colorado and Wyoming ([Colorado Division of Water Resources;](#)
16 [Colorado Water Conservation Board; Colorado Oil and Gas Conservation Commission, 2014; BLM,](#)
17 [2013b](#)); no data are available to show the extent to which these non-fresh water sources are used at
18 the state or basin level. In northwest Colorado's Garfield County (Uinta-Piceance Basin), the EPA
19 ([2015c](#)) reports that fresh water is used solely for drilling and that reused wastewater supplies
20 nearly all the water for hydraulic fracturing (see Table 4-1). This estimate of reused wastewater as
21 a percentage of injected volume is markedly higher than in other locations and results from the
22 geologic characteristics of the Piceance tight sand formation, which has naturally high water
23 content and produces large volumes of relatively high-quality wastewater ([U.S. EPA, 2015c](#)).

24 In contrast, a study by [Goodwin et al. \(2014\)](#) assumed no reuse of wastewater for hydraulic
25 fracturing operations by Noble Energy in the Denver-Julesburg Basin of northeastern Colorado (see
26 Table 4-1). It is unclear whether this assumption is indicative of reuse practices of other companies
27 in the Denver-Julesburg Basin. The difference in reused wastewater rates reported by the EPA
28 ([2015c](#)) and [Goodwin et al. \(2014\)](#) may indicate an east-west divide in Colorado (i.e., low reuse in
29 the east versus high reuse in the west), due at least in part to differences in wastewater volumes
30 available for reuse. However, further information is needed to adequately characterize reuse
31 patterns in Colorado.

32 *Water Use per Well:* Water use per well varies across Colorado, with median values of 1.8 million,
33 400,000, and 96,000 gal (6.8 million, 1.5 million, and 363,000 L) in the Uinta-Piceance, Denver, and
34 Raton Basins, respectively according to the EPA FracFocus project database (see Appendix Table B-
35 5). Low water volumes per well are reported in Wyoming (see Appendix Table B-5). Low volumes
36 reported for the Raton Basin of Colorado and the Powder River Basin of Wyoming are due to the
37 prevalence of CBM extraction in these locations ([U.S. EPA, 2015i; USGS, 2014d](#)).

38 More difficult to explain are the low volumes reported for the Denver Basin in the EPA FracFocus
39 project database. These values are lower than any other non-CBM basin reported in Appendix Table
40 B-5. [Goodwin et al. \(2014\)](#) report much higher water use per well in the Denver Basin, with a

1 median of 2.8 million gal (10.6 million L) (although only usage for the Wattenberg Field was
2 reported). Indeed, the 10th–90th percentiles (2.4–3.8 million gal) (9.1 to 14.4 million L) from
3 [Goodwin et al. \(2014\)](#) are almost completely above those from the EPA FracFocus project database
4 for the Denver Basin (see Appendix Table B-5).¹ It is difficult to draw clear conclusions because of
5 differences in scale (i.e., field in Goodwin versus basin in the project database) and operators (i.e.,
6 Noble Energy in Goodwin versus all in the project database). However, it seems plausible that the
7 EPA FracFocus project database may be incomplete for estimating the amount of water used per
8 well in the Denver Basin.

9 Trends in water use per well are generally lacking for Colorado, with the exception of those
10 reported by [Goodwin et al. \(2014\)](#). They found that water use per well is increasing with well
11 length in the Denver Basin; however, they also observed that water intensity (gallons of water per
12 unit energy extracted) did not change, since energy recovery increased along with water use.

13 *Cumulative water use/consumption:* Hydraulic fracturing operations in Colorado cumulatively use
14 billions of gallons of water, but this amount is a small percentage compared to total water used or
15 consumed at the county scale. Operators in both Garfield and Weld Counties, located in the Uinta-
16 Piceance and Denver Basins, respectively, use more than 1 billion gal (3.8 billion L) annually.
17 Fracturing water use and consumption in these counties exceed those in all other Colorado counties
18 combined (see Appendix Table B-2), but the water used for hydraulic fracturing in Garfield and
19 Weld counties is less than 2% and 3% compared to 2010 total water use and consumption,
20 respectively. In comparison, irrigated agriculture accounts for over 90% of the water used in both
21 counties ([Maupin et al., 2014](#); [Kenny et al., 2009](#)). Overall, hydraulic fracturing accounts for less
22 than 2% compared to 2010 total water use in all Colorado counties represented in the EPA
23 FracFocus project database (see Appendix Table B-2). Water use estimates based on the EPA
24 FracFocus project database may be low relative to literature and state estimates (Text Box 4-1), but
25 even if estimates from the project database were doubled, hydraulic fracturing water use and
26 consumption would still be less than 4% and 5.5% compared to 2010 total water use and
27 consumption, respectively, in each Colorado county.

28 In Wyoming, reported water use for hydraulic fracturing is small compared to Colorado (see
29 Appendix Table B-1). Fracturing water use and consumption did not exceed 1% of 2010 total water
30 use and consumption, respectively, in any county (see Appendix Table B-2). Unlike Colorado,
31 Wyoming did not require disclosure to FracFocus during the time period analyzed by the EPA ([U.S.](#)
32 [EPA, 2015a](#)) (see Appendix Table B-5).

33 The Colorado Division of Water Resources et al. ([2014](#)) project that annual water use for hydraulic
34 fracturing in the state will increase by approximately 16% between 2012 and 2015, but demand in

¹ Different spatial extents might explain these differences, since [Goodwin et al. \(2014\)](#) focus on 200 wells in the Wattenberg Field of the Denver Basin; however, Weld County is the center of activity in the Wattenberg Field, and the EPA FracFocus project database contains 3,011 disclosures reported in Weld County, with a median water use per of 407,442 gal (1,542,340 L), similar to that for the basin as a whole.

later years is unclear. Even with an increase of 16% or more, hydraulic fracturing would still remain a relatively small user of water at the county scale in Colorado.

Potential for impacts: The potential for water quantity and quality impacts appears to be low at the county scale in Colorado and Wyoming, because fracturing accounts for a low percentage of total water use and consumption (see Figure 4-2a,b). This conclusion is also supported by the comparison of hydraulic fracturing water use to water availability at the county scale (see Text Box 4-2 and Figure 4-5a,b). However, counties in Colorado and Wyoming may be too large to detect the potential for impacts, and local scale studies help provide details at a finer resolution. In a multi-scale case study in western Colorado, the EPA (2015c) also did not observe any impacts in the Upper Colorado River Basin. Due to the high reuse rate of wastewater, they did not identify any locations where fracturing currently contributed to locally high water use intensity. They did conclude, however, that future water use effects were possible (see Text Box 4-4).

Text Box 4-4. Case Study: Impact of Water Acquisition for Hydraulic Fracturing on Local Water Availability in the Upper Colorado River Basin.

The EPA (2015c) conducted a case study to explore the impact of hydraulic fracturing water demand on water availability at the river basin, county, and local scales in the semi-arid Upper Colorado River Basin (UCRB) of western Colorado. The study area overlies the Piceance geologic basin with natural gas in tight sands. Water withdrawal impacts were quantified using a water use intensity index (i.e., the ratio between the volume of water withdrawn at a site for hydraulic fracturing and the volume of available water). Researchers obtained detailed site-specific data on hydraulic fracturing water usage from state and regional authorities, and estimated available water supplies using observations at USGS gage stations and empirical and hydrologic modeling.

They found that water supplies accessed for oil and gas demand were concentrated in Garfield County, and most fresh water withdrawals were concentrated within the Parachute Creek watershed (198 mi²). However, fresh water makes up a small proportion of the total water used for fracturing due to large quantities of high-quality wastewater produced from the Piceance tight sands. Fresh water is used only for drilling, and the water used for fracturing is reported to be 100% reused wastewater (see Table 4-1). Due to the high reuse rate, The EPA (2015c) did not identify any locations in the Piceance play where fracturing contributed to locally high water use intensity.

Scenario analyses demonstrated a pattern of increasing potential impact with decreasing watershed size in the UCRB. The EPA (2015c) examined hydraulic fracturing water use intensity under the current rates of both directional (S-shaped) and horizontal drilling. They showed that for the more water-intensive horizontal drilling, watersheds had to be larger to meet the same index of water use intensity (0.4) as that for directional drilling (100 mi² for horizontal drilling, as compared to 30 mi² for directional drilling). To date, most wells have been drilled directionally into the Piceance tight sands, although a trend toward horizontal drilling is expected to increase annual water use per well by about 4 times. Despite this increase, total hydraulic fracturing water use is expected to remain small relative to other users. Currently, irrigated agriculture is the largest water user in the UCRB.

Greater water demand could occur in the future if the water-intensive oil shale extraction industry becomes economically viable in the region. Projections for oil shale water demand indicate that the industry could increase water use for energy extraction in Garfield and Rio Blanco counties.

East of the Rocky Mountains in the Denver Basin, sub-county effects may be possible given the combination of high hydraulic fracturing activity and low water availability, but lack of available data and literature at this scale limits our ability to assess the potential for impacts in this location. [Ceres \(2014\)](#) concludes that all fractured wells in the Denver Basin are in high or extremely high water-stressed areas. Furthermore, the development of the Niobrara Shale in southeast Wyoming occurs in areas already impacted by high agricultural water use from the Ogallala aquifer, including the state's only three ground water control areas, which were established as management districts in the southeast portion of the state in response to declining ground water levels ([AMEC, 2014](#); [Wyoming State Engineer's Office, 2014](#); [Tyrrell, 2012](#); [Bartos and Hallberg, 2011](#)). Ground water withdrawals for hydraulic fracturing may have the potential to contribute to water quality degradation particularly in these areas.

Overall, the potential for impacts appears low at the county scale in Colorado and Wyoming, but sub-county effects may be possible particularly east of the Rocky Mountains in the Denver Basin. Lack of available data and literature at the local scale limits our ability to assess the potential for impacts in this location.

4.5.3. Pennsylvania, West Virginia, and Ohio

Pennsylvania had the third most disclosures in the EPA FracFocus project database (6.5% of disclosures) (see Appendix Table B-5 and Figure 4-3). We combine West Virginia and Ohio with Pennsylvania because they share similar geology overlying the Appalachian Basin (including the Marcellus, Devonian, and Utica stacked plays) (see Figure 4-8); however, much less activity is reported in these two states (see Appendix Table B-5).

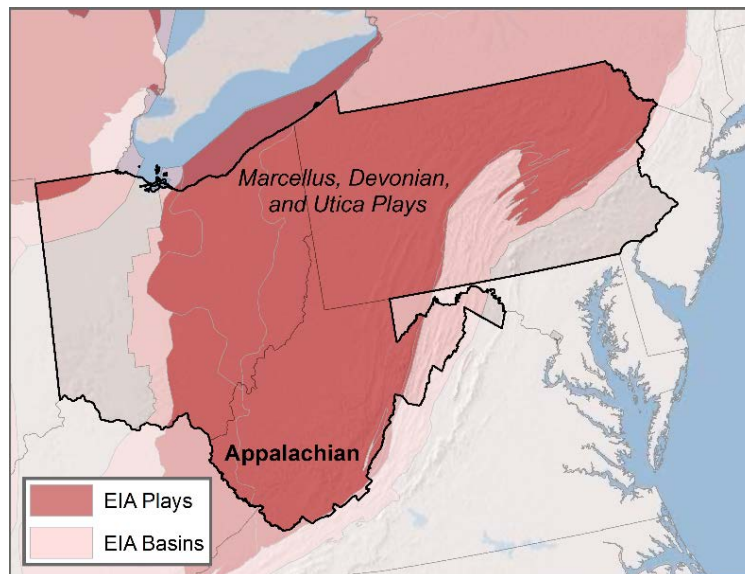


Figure 4-8. Major U.S. EIA shale plays and basins for Pennsylvania, West Virginia, and Ohio (EIA, 2015).

Source: ([EIA, 2015b](#)).

1 *Types of water used:* Surface water is the primary water source for hydraulic fracturing in
2 Pennsylvania, West Virginia, and Ohio ([Mitchell et al., 2013a](#); [SRBC, 2013](#); [West Virginia DEP, 2013](#);
3 [Ohio EPA, 2012b](#)). Available data for Pennsylvania are specific to the Susquehanna River Basin
4 (SRB), where hydraulic fracturing water is sourced mostly from surface water ([SRBC, 2013](#)) (see
5 Table 4-3). The industry also uses mostly surface water in West Virginia ([West Virginia DEP, 2014](#),
6 [2013](#)) (see Table 4-3). Although specific data are not available, state reports indicate that most
7 water for hydraulic fracturing in Ohio's Marcellus or Utica Shale formations is sourced from nearby
8 surface water bodies ([Ohio EPA, 2012b](#); [STRONGER, 2011b](#)).

9 Given that surface water is the primary water source, the water used for hydraulic fracturing is
10 most often fresh water in all three states. In both Pennsylvania's SRB and throughout West Virginia,
11 most water for hydraulic fracturing is self-supplied via direct withdrawals from surface water and
12 ground water ([U.S. EPA, 2015a](#); [West Virginia DEP, 2013](#)). Operators also purchase water from
13 public water systems, which may include a variety of commercial water brokers ([West Virginia](#)
14 [DEP, 2014](#); [SRBC, 2013](#); [West Virginia DEP, 2013](#)). Municipal supplies may be used as well,
15 particularly in urban areas of Ohio ([STRONGER, 2011b](#)).

16 Reused hydraulic fracturing wastewater accounted for an estimated 18% and 15% of total water
17 used for fracturing in 2012 in Pennsylvania's SRB and West Virginia, respectively ([West Virginia](#)
18 [DEP, 2014](#); [Hansen et al., 2013](#); [SRBC, 2013](#)) (see Table 4-1). Available data indicate increased reuse
19 of wastewater over time in this region likely due to the lack of nearby disposal options; from 2010-
20 2012 reused wastewater as a percentage of injected water volume ranged from 10% to 18% and
21 6% to 15% in Pennsylvania's SRB and West Virginia, respectively ([West Virginia DEP, 2014](#); [Hansen](#)
22 [et al., 2013](#)). In Ohio's Marcellus and Utica Shales, reuse of wastewater is reportedly uncommon
23 ([STRONGER, 2011b](#)), potentially due to the prevalence of disposal wells in Ohio (see Chapter 8).

24 Aside from reused hydraulic fracturing wastewater, other types of wastewaters reused for
25 hydraulic fracturing may include wastewater treatment plant effluent, treated acid mine drainage,
26 and rainwater collected at various well pads ([West Virginia DEP, 2014](#); [SRBC, 2013](#); [West Virginia](#)
27 [DEP, 2013](#); [Ziemkiewicz et al., 2013](#); [Ohio EPA, 2012b](#)). No data are available on the frequency of
28 use of these other wastewaters.

29 *Water Use per Well:* Operators in these three states reported the third, fourth, and fifth highest
30 median water use nationally in the EPA FracFocus project database, with 5.0, 4.2, and
31 3.9 million gal (18.9, 15.9, and 14.8 million L) per well in West Virginia, Pennsylvania, and Ohio,
32 respectively ([U.S. EPA, 2015b](#)) (see Appendix Table B-5). [Hansen et al. \(2013\)](#) report similar water
33 use estimates for Pennsylvania and West Virginia (see Appendix Table B-5). This correspondence is
34 not surprising, as these estimates are also based on FracFocus data (via Skytruth). For 2011, the
35 year overlapping with the time frame of the EPA FracFocus report ([U.S. EPA, 2015a](#)), [Mitchell et al.](#)
36 [\(2013a\)](#) report an average of 2.3 million gal (8.7 million L) for vertical wells (62 wells) and
37 4.6 million gal (17.4 million L) for horizontal wells (612 wells) in the Pennsylvania portion of the
38 Ohio River Basin, based on records from PA DEP. The weighted average water use per well was
39 4.4 million gal (16.7 million L), similar to results based on the EPA FracFocus project database
40 listed above.

1 *Cumulative water use/consumption:* In this tri-state region, highest cumulative water use for
2 hydraulic fracturing is in northeastern Pennsylvania counties. On average, operators in Bradford
3 County reported over 1 billion gal (3.8 billion L) used annually in 2011 and 2012 for fracturing;
4 operators in three other counties (Susquehanna, Lycoming, and Tioga Counties) cumulatively
5 reported 500 million gal (1.9 billion L) or more used annually (see Table 4-2). On average,
6 hydraulic fracturing water use is 3.2% compared to 2010 total county water use for counties with
7 disclosures in the EPA FracFocus project database in these three states (see Table 4-2 and
8 Appendix Table B-2). Susquehanna County in Pennsylvania has the highest percentages relative to
9 2010 total water use (47%) and consumption (123%).

10 *Potential for impacts:* Water availability is higher in Pennsylvania, West Virginia, and Ohio than in
11 many western states, reducing the likelihood of impacts to drinking water quantity and quality. At
12 the county scale, water supplies appear adequate to accommodate this use ([Tidwell et al., 2013](#))
13 (see Text Box 4-2 and Figure 4-5a,b).

14 However, impacts could still occur at specific withdrawal points. In a second, multi-scale case study,
15 EPA researchers concluded that individual streams in this region can be vulnerable to typical
16 hydraulic fracturing water withdrawals depending on stream size, as defined by contributing basin
17 area ([U.S. EPA, 2015c](#)) (see Text Box 4-5). They observed infrequent (in less than 1% of
18 withdrawals) high ratios of hydraulic fracturing water consumption to stream flow (high
19 consumption-to-stream flow events). Passby flows can reduce the frequency of high consumption-
20 to-stream flow events, particularly in the smallest streams ([U.S. EPA, 2015c](#)).¹

¹ A passby flow is a prescribed, low stream flow threshold below which withdrawals are not allowed. The SRBC uses passby flows to protect streams in the Susquehanna River Basin, an area including much of eastern Pennsylvania ([U.S. EPA, 2015c](#)).

Text Box 4-5. Case Study: Impact of Water Acquisition for Hydraulic Fracturing on Local Water Availability in the Susquehanna River Basin.

The EPA (2015c) conducted a second case study analogous to that in the UCRB (see Text Box 4-4), to explore the impact of hydraulic fracturing water demand on water availability at the river basin, county, and local scales in the SRB in northeastern Pennsylvania. The study area overlies the Marcellus Shale gas reservoir. Water withdrawal impacts were quantified using a water use intensity index (see Text Box 4-4). Researchers obtained detailed site-specific data on hydraulic fracturing water usage from state and regional authorities, and estimated available water supplies using observations at USGS gage stations and empirical and hydrologic modeling.

Most water for fracturing in the SRB is self-supplied from rivers and streams with withdrawal points distributed throughout a wide geographic area. Public water systems provide a relatively small proportion of the water needed. Reuse of wastewater makes up approximately 13% to 18% of injected fluid volume on average, as reported by the EPA (2015c) for 2008 to 2011 and Hansen et al. (2013) for 2012, respectively (see Table 4-1). The Susquehanna River Basin Commission (SRBC) regulates water acquisition for hydraulic fracturing and issues permits that set limits on the volume, rate, and timing of withdrawals at individual withdrawal points; passby flow thresholds halt water withdrawals during low flows.

The EPA (2015c) demonstrated that streams can be vulnerable from typical hydraulic fracturing water withdrawals depending on their size, as defined by contributing basin area. Small streams have the potential for impacts (i.e., high water use intensity) for all or most of the year. The EPA (2015c) showed an increased likelihood of impacts in small watersheds (less than 10 mi²). Furthermore, they showed that in the absence of passby flows, even larger watersheds (up to 600 mi²) could be vulnerable during maximum withdrawal volumes and infrequent droughts. However, high water use intensity calculated from observed hydraulic fracturing withdrawals occurred at only a few withdrawal locations in small streams; local high water use intensity was not found at the majority of withdrawal points.

Without management of the rate and timing of withdrawals, surface water withdrawals for hydraulic fracturing have the potential to affect both water quantity and quality (Mitchell et al., 2013a). Potential effects are generally applicable, but are especially relevant in this region because surface water is the primary water source for hydraulic fracturing in Pennsylvania, West Virginia, and Ohio. Of greatest concern are small, unregulated streams, particularly under drought conditions or during seasonal low flows (U.S. EPA, 2015c; Vengosh et al., 2014; Mitchell et al., 2013a; Vidic et al., 2013; Rahm and Riha, 2012; Rolls et al., 2012; Kargbo et al., 2010; McKay and King, 2006). Surface water quality impacts may be of concern if a pollution discharge point (e.g., sewage treatment plant, agricultural runoff, or chemical spill) is immediately downstream of a hydraulic fracturing withdrawal (U.S. EPA, 2015c; NYSDEC, 2011).¹ Water quality impacts

¹ Aside from direct surface water withdrawals, unmanaged withdrawals from public water systems can cause cross-contamination if there is a loss of pressure, allowing the backflow of pollutants from tank trucks into the distribution system. The state of Ohio has issued a fact sheet relevant to this potential concern, intended specifically for public water systems providing water to oil and gas companies (Ohio EPA, 2012a). To prevent potential cross-contamination, Ohio requires a backflow prevention device at cross-connections. For example, bulk loading stations that provide public supply water directly to tank trucks are required to have an air-gap device at the cross-connection to prevent the backflow of contaminants into the public water system (Ohio EPA, 2012a).

associated with reduced water levels may also include possible interference with the efficiency of drinking water treatment plant operations, as increased contaminant concentrations in drinking water sources may necessitate additional treatment and ultimately impact drinking water quality ([Water Research Foundation, 2014](#); [Benotti et al., 2010](#)).¹

Overall, there appears to be adequate surface water for hydraulic fracturing, but there is the potential for impacts to both drinking water quantity and quality, particularly in small streams, if withdrawals are not managed ([U.S. EPA, 2015c](#)).

4.5.4. North Dakota and Montana

North Dakota was fourth in the number of disclosures in the EPA FracFocus project database (5.9% of disclosures) (see Appendix Table B-5 and Figure 4-3). We combine Montana with North Dakota because both overlie the Williston Basin (which contains the Bakken play, shown in Figure 4-9), although many fewer wells are reported for Montana (see Appendix Table B-5). The Williston Basin is the only basin with significant activity reported for either state, though other basins are also present in Montana (e.g., the Powder River Basin).

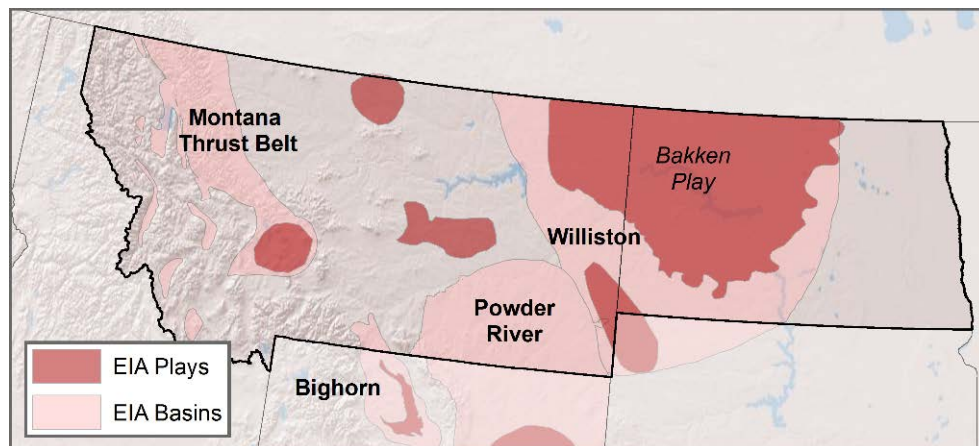


Figure 4-9. Major U.S. EIA shale plays and basins for North Dakota and Montana (EIA, 2015b).

Source: ([EIA, 2015b](#)).

¹ For instance, an increased proportion of organic matter entering a treatment plant may increase the formation of trihalomethanes, byproducts of the disinfection process formed as chlorine react with organic matter in the water being treated ([Water Research Foundation, 2014](#)).

1 *Types of water used:* Hydraulic fracturing of the Bakken play underlying much of western North
2 Dakota and northeastern Montana depends on both ground and surface water resources. Surface
3 water from the Missouri River system provides the largest source of fresh water in the center of
4 Bakken oil development ([North Dakota State Water Commission, 2014](#); [EERC, 2011, 2010](#); [North](#)
5 [Dakota State Water Commission, 2010](#)). Apart from the Missouri River system, regional surface
6 waters (i.e., small streams) do not provide a consistent supply of water for the oil industry due to
7 seasonal stream flow variations. Sufficient stream flows generally occur only in the spring after
8 snowmelt ([EERC, 2011](#)). Ground water from glacial and bedrock aquifer systems has traditionally
9 supplied much of the water needed for Bakken development, but concerns over limited ground
10 water supplies have led to limits on the number of new ground water withdrawal permits issued
11 ([Ceres, 2014](#); [Plummer et al., 2013](#); [EERC, 2011, 2010](#); [North Dakota State Water Commission,](#)
12 [2010](#)).

13 The water used for Bakken development is described as mostly fresh. The EPA FracFocus report
14 shows that “fresh” was the only source of water listed in almost all disclosures reporting a source of
15 water in North Dakota ([U.S. EPA, 2015a](#)).¹ Reuse of Bakken wastewater is limited due to its quality
16 of high TDS, which presents challenges for treatment and reuse. However, the industry is
17 researching treatment technologies for reuse of this wastewater ([Ceres, 2014](#); [EERC, 2013, 2011](#)).

18 Water for hydraulic fracturing is commonly purchased from municipalities or other public water
19 systems in the region. The water is often delivered to trucks at water depots or transported directly
20 to well pads via pipelines ([EERC, 2011](#)).

21 *Water Use per Well:* Water use per well is intermediate compared with other areas, with a median
22 of 2.0 and 1.6 million gal (7.6 and 6.1 million L) per well in the Williston Basin in North Dakota and
23 Montana, respectively according to the EPA’s FracFocus project database (see Appendix Table B-5).
24 The North Dakota State Water Commission reports similar volumes (2.2 million gal (8.3 million L)
25 per well on average for North Dakota) in a summary fact sheet ([North Dakota State Water](#)
26 [Commission, 2014](#)).²

27 A presentation by the North Dakota Department of Mineral Resources (NDDMR) suggests that
28 Bakken wells require an average of 600 gal (2,300 L) per day of “maintenance water” in addition to
29 the initial water for hydraulic fracturing ([North Dakota Department of Mineral Resources, 2013](#)).³
30 This extra water is reportedly needed because of the relatively high salt content of Bakken brine,
31 potentially leading to salt buildup, pumping problems, and restriction of oil flow. According to the
32 NDDMR, maintenance water can contribute to large additional volumes over a typical well life span
33 (6.6–8.8 million gal (25–33 million L) over 30–40 years). It is unclear whether this phenomenon is
34 restricted to the Bakken play.

¹ However, 25% of North Dakota disclosures included information related to water sources ([U.S. EPA, 2015a](#)).

² The fact sheet is a stand-alone piece, and it is not accompanied by an underlying report.

³ The NDDMR’s presentation that mentions the issue of maintenance water was later picked up and reported on by *National Geographic* (<http://news.nationalgeographic.com/news/energy/2013/11/131111-north-dakota-wells-maintenance-water/>) and by [Ceres \(2014\)](#). Peer-reviewed studies on the Bakken also report on maintenance water ([e.g., Scanlon et al., 2014](#)), but they refer to the same original sources.

1 *Cumulative water use/consumption:* Cumulative water use for fracturing in this region is greatest in
2 the northwestern corner of North Dakota. In counties with 2011 and 2012 disclosures to FracFocus,
3 fracturing water use averaged approximately 123 million gal (466 million L) per county annually in
4 the two-state area, with use in McKenzie and Williams Counties in North Dakota exceeding
5 500 million gal (1.9 billion L) per year (see Appendix Table B-2). There are four counties where
6 2011 and 2012 average hydraulic fracturing water use was 10% or more of 2010 total water use.
7 Mountrail and Dunn Counties showed the highest percentages. Outside of North Dakota's northwest
8 corner, the rest of the state and Montana showed little cumulative water use from hydraulic
9 fracturing (see Table 4-2 and Appendix Table B-2).

10 *Potential for impacts:* In this region, there are concerns about over-pumping ground water
11 resources, but the potential for impacts appears to be low provided the Missouri River is
12 determined to be a sustainable and usable source. This finding of a low potential for impacts is also
13 supported by the comparison of hydraulic fracturing water use to water availability at the county
14 scale (see Text Box 4-2 and Figure 4-5a,b.) This area is primarily rural, interspersed with small
15 towns. Residents use a mixture of surface water and ground water for domestic use depending on
16 the county, with most water supplied by local municipalities (see Appendix Table B-6).

17 The state of North Dakota and the U.S. Army Corps of Engineers concluded that ground water
18 resources in western North Dakota are not sufficient to meet the needs of the oil and gas industry
19 ([U.S. Army Corps of Engineers, 2011](#); [North Dakota State Water Commission, 2010](#)). All users
20 combined currently withdraw approximately 6.2 billion gal (23.5 billion L) of water annually in an
21 11-county region in western North Dakota, already stressing ground water supplies ([U.S. Army](#)
22 [Corps of Engineers, 2011](#)). By contrast, the total needs of the oil and gas industry are projected to
23 range from approximately 2.2 and 8.8 billion gal (8.3 and 33.3 billion L) annually by the year 2020
24 ([U.S. Army Corps of Engineers, 2011](#)).

25 Due to concerns for already stressed ground water supplies, the state of North Dakota limits
26 industrial ground water withdrawals, particularly from the Fox Hills-Hell Creek aquifer ([Ceres,](#)
27 [2014](#); [Plummer et al., 2013](#); [EERC, 2011, 2010](#); [North Dakota State Water Commission, 2010](#)).
28 Currently, the oil industry is the largest industrial user of water from the Fox Hills-Hell Creek
29 aquifer in western North Dakota ([North Dakota State Water Commission, 2010](#)). Many farms,
30 ranches, and some communities in western North Dakota rely on flowing wells from this artesian
31 aquifer, particularly in remote areas that lack electricity for pumping; however, low recharge rates
32 and prolonged withdrawals throughout the last century have resulted in steady declines in the
33 formation's hydraulic pressure ([North Dakota State Water Commission, 2010](#)). Declines in
34 hydraulic pressure do not appear to be associated with impacts to ground water quality; rather, the
35 state is concerned with maintaining flows for users through conservation ([North Dakota State](#)
36 [Water Commission, 2010](#)).

37 To reduce pressure on ground water, the state is encouraging the industry to seek surface water
38 withdrawals from the Missouri River system, which if used, may be an adequate resource. The
39 North Dakota State Water Commission concluded the Missouri River and its dammed reservoir,
40 Lake Sakakawea, are the only plentiful and dependable water supplies for the oil industry in

1 western North Dakota ([North Dakota State Water Commission, 2010](#)). In 2011, North Dakota
2 authorized the Western Area Supply Project, by which Missouri River water (via the water
3 treatment plant in Williston, North Dakota) will be supplied to help meet water demands, including
4 for oil and gas development, of the state's northwest counties ([WAWSA, 2011](#)). Industrial surface
5 water withdrawals are presently allowed in Lake Sakakawea on a temporary and controlled basis
6 while the U.S. Army Corps of Engineers conducts a multi-year study to determine whether surplus
7 water is available to meet the demands of regional municipal and industrial users ([U.S. Army Corps
8 of Engineers, 2011](#)).

4.5.5. Oklahoma and Kansas

9 Oklahoma had the fifth most disclosures in the EPA FracFocus project database (5.0% of
10 disclosures) (see Appendix Table B-5, and Figure 4-3). Three major basins— the Anadarko, which
11 includes the Woodford play; the Arkoma, which includes the Fayetteville play; and the Ardmore,
12 which includes the Woodford play—contain 67% of the disclosures in Oklahoma (see Figure 4-9
13 and Appendix Table B-5). Few wells were reported for Kansas (Kansas disclosures comprise 0.4%
14 of the EPA FracFocus project database), but because of the shared geology of the Cherokee Platform
15 across the two states, we group Kansas with Oklahoma. Oklahoma and Kansas were two of the
16 three states where a large fraction of wells were not associated with a basin defined by the U.S. EIA
17 ([U.S. EPA, 2015b](#)) (see Appendix Table B-5).¹

18 *Types of water used:* Water for hydraulic fracturing in Oklahoma and Kansas comes from both
19 surface and ground water ([Kansas Water Office, 2014](#); [Taylor, 2012](#)). Data on temporary water use
20 permits in Oklahoma (which make up the majority of water use permits for Oklahoma oil and gas
21 mining) show that, in 2011, approximately 63% and 37% of water for hydraulic fracturing came
22 from surface and ground water, respectively ([Taylor, 2012](#)) (see Table 4-3). General water use in
23 Oklahoma follows an east-west divide, with the eastern half dependent on surface sources and the
24 western half relying heavily on ground water ([OWRB, 2014](#)). Water obtained for fracturing is
25 assumed to fit this pattern as well. No data are available on the proportion of hydraulic fracturing
26 water that is sourced from surface versus ground water resources in Kansas.

27 For both Oklahoma and Kansas, no data are available to describe the extent to which reused
28 wastewater is used as a percentage of total injected volume. However, the quality of Oklahoma's
29 Woodford Shale wastewater has been described as low in TDS, and thus reuse could reduce the
30 demand for fresh water ([Kuthnert et al., 2012](#)).

¹ Alaska was the other state in the EPA FracFocus project database where the U.S. EIA shale basins did not adequately describe well locations, with all 37 wells in Alaska not associated with a U.S. EIA basin. For all other states, U.S. EIA shale basins captured 86%–100% of the wells in the EPA FracFocus project database ([U.S. EPA, 2015b](#)).

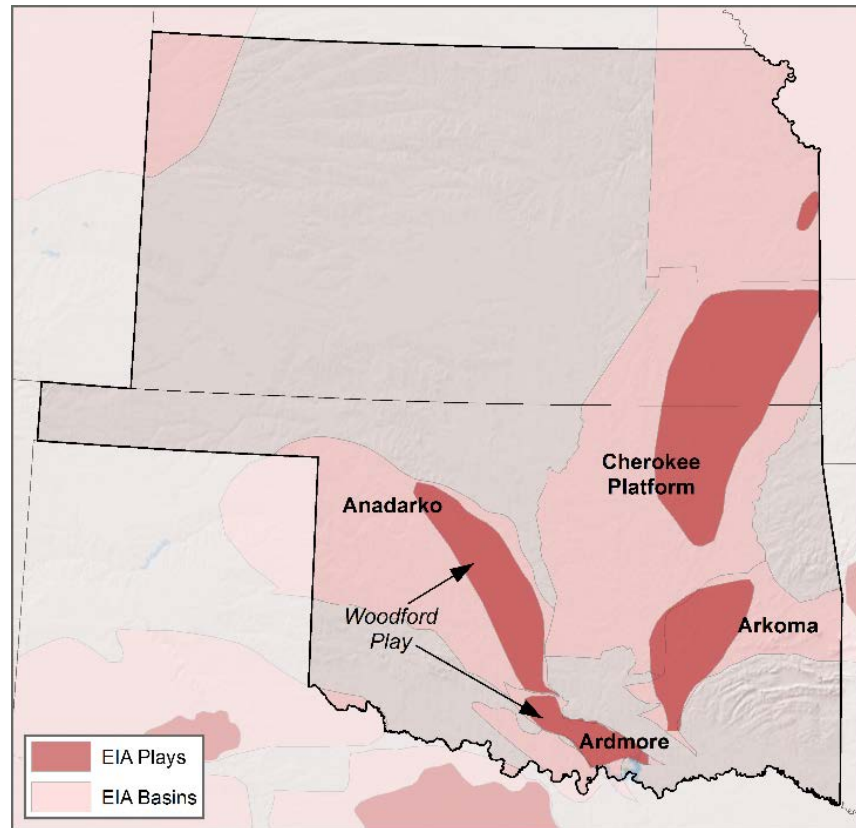


Figure 4-10. Major U.S. EIA shale plays and basins for Oklahoma and Kansas (EIA, 2015).

Source: ([EIA, 2015b](#))

1 *Water Use per Well:* State-level estimates of median water use per well in Oklahoma include 2.6
 2 million gal (9.8 million L) and 3 million gal (11 million L) [[U.S. EPA \(2015b\)](#) and, [Murray \(2013\)](#),
 3 respectively]. Water use for hydraulic fracturing increased from 2000 to 2011, driven by volumes
 4 required for fracturing horizontal wells across the state ([Murray, 2013](#)). Within the state there are
 5 wide ranges in water use for different formations. According to the EPA FracFocus project database,
 6 the Ardmore and Arkoma Basins of Oklahoma, had the highest median water use in the country,
 7 with medians of 8.0 and 6.7 million gal (30.3 and 25.4 million L) per well, respectively; whereas the
 8 Anadarko Basin had lower median water use per well and higher disclosure counts (3.3 million gal
 9 (12.5 million L), 935 disclosures) (see Appendix Table B-5). Wells not associated with a U.S. EIA
 10 basin had a median of 1.9 million gal (7.2 million L) per well (592 disclosures) (see Appendix Table
 11 B-5). It is not clear why lower water volumes were reportedly used in unassociated wells, but
 12 Oklahoma has several CBM deposits in the eastern part of the state where very low water use has
 13 been reported ([Murray, 2013](#)). Median water use per well in Kansas was 1.5 million gal (5.7 million
 14 L), focused mostly in a five-county area in the south-central and southwest portions of the state
 15 (see Appendix Table B-5).

16 *Cumulative water use/consumption:* Cumulatively, operators reported using an average of
 17 71.9 million gal (272.2 million L) of water annually in Oklahoma counties with disclosures; in

1 Kansas, this value is only 3.5 million gal (13.2 million L) (see Appendix Table B-2). Average
2 hydraulic fracturing water use in 2011 and 2012 did not exceed 10% of 2010 total water use in any
3 county in Oklahoma or Kansas (see Appendix Table B-2). However, there were six counties in
4 Oklahoma (Alfalfa, Canadian, Coal, Pittsburg, Rogers Mills, and Woods) where fracturing water
5 consumption exceeded 10% of 2010 total county water consumption.

6 *Potential for impacts:* The potential for effects on drinking water resources appears to be low in
7 Oklahoma and Kansas, since hydraulic fracturing water use and consumption are generally low as a
8 percentage of total water use and consumption. This finding is generally supported by the
9 comparison of cumulative fracturing water use to water availability at the county scale (see Text
10 Box 4-2 and Figure 4-5a,b). If impacts to water quantity or quality do occur, however, they are more
11 likely to happen in western Oklahoma than in the eastern half of the state or Kansas. Of the six
12 Oklahoma counties where fracturing consumption exceeded 10% of 2010 water consumption,
13 three (Alfalfa, Canadian, and Roger Mills) are in the western half of the state where surface water
14 availability is lowest (Figure 4-6a). Surface water is fully allocated in the Panhandle and West
15 Central regions, encompassing much of the state's northwestern quadrant ([OWRB, 2014](#)). As a
16 result, residents generally rely on ground water in western Oklahoma (see Appendix Table B-6),
17 and it is likely that fracturing does as well.

18 Projecting out to 2060, Oklahoma's Water Plan concludes that aquifer storage depletions are likely
19 in the Panhandle and West Central regions due to over-pumping, particularly for irrigation ([OWRB,](#)
20 [2014](#)). Ground water depletions are anticipated to be small relative to storage, but will be the
21 largest in summer months and may lead to higher pumping costs, the need for deeper wells, lower
22 water yields, and detrimental effects on water quality ([OWRB, 2014](#)). Drought conditions are likely
23 to exacerbate this problem, and Oklahoma's Water Plan specifically mentions the potential for
24 climate change to affect future water supplies in the state ([OWRB, 2014](#)). In the adjacent Texas
25 Panhandle, future irrigation needs may go unmet ([TWDB, 2012](#)), and this may be the case in
26 western Oklahoma as well.

27 Aquifer depletions in western Oklahoma may be associated with ground water quality degradation,
28 particularly under drought conditions. The central portion of the Ogallala aquifer underlying the
29 Oklahoma Panhandle and western Oklahoma contains elevated levels of some constituents (e.g.,
30 nitrate) due to over-pumping, although generally it is of better quality than the southern portion of
31 the aquifer ([USGS, 2009](#)). Additional ground water withdrawals for hydraulic fracturing in western
32 Oklahoma may add to these water quality issues, particularly in combination with other substantial
33 water uses (e.g., irrigation) ([USGS, 2009](#)).

4.5.6. Arkansas and Louisiana

34 Arkansas and Louisiana were ranked seventh and tenth in the number of disclosures in the EPA
35 FracFocus project database, respectively (see Appendix Table B-5). Hydraulic fracturing activity in
36 Louisiana occurs primarily in the TX-LA-MS Salt Basin, which contains the Haynesville play; activity
37 in Arkansas is dominated by the Arkoma Basin, which contains the Fayetteville play (Figure 4-11).

1 *Types of water used:* Surface water is reported as the primary source of water for hydraulic
2 fracturing operations in both Arkansas and Louisiana ([ANRC, 2014](#); [LA Ground Water Resources](#)
3 [Commission, 2012](#); [STRONGER, 2012](#)). Quantitative information is lacking for Arkansas on the
4 proportion of water sourced from surface versus ground water. However, data are available for
5 Louisiana, where an estimated 87% of water for hydraulic fracturing in the Haynesville Shale is
6 sourced from surface water ([LA Ground Water Resources Commission, 2012](#)) (see Table 4-3). In
7 2008, during the early stages of development, hydraulic fracturing in Louisiana relied heavily on
8 ground water from the Carrizo-Wilcox aquifer, although concerns for the sustainability of ground
9 water resources have more recently prompted the state to encourage surface water withdrawals
10 ([LA Ground Water Resources Commission, 2012](#)).

11 The EPA FracFocus report suggests that significant reuse of wastewater may occur in Arkansas to
12 offset total fresh water used for hydraulic fracturing; 70% of all disclosures reporting a water
13 source indicated a blend of “recycled/surface,” whereas only 3% of disclosures reporting a water
14 source noted “fresh” as the exclusive water source ([U.S. EPA, 2015a](#)).¹ According to [Veil \(2011\)](#),
15 Arkansas’ Fayetteville Shale wastewater is of relatively good quality (i.e., low TDS), potentially
16 facilitating reuse. Data are generally lacking on the extent to which hydraulic fracturing wastewater
17 is reused to offset total fresh water use in Louisiana.

¹ 93% of Arkansas disclosures included information related to water sources ([U.S. EPA, 2015a](#)).

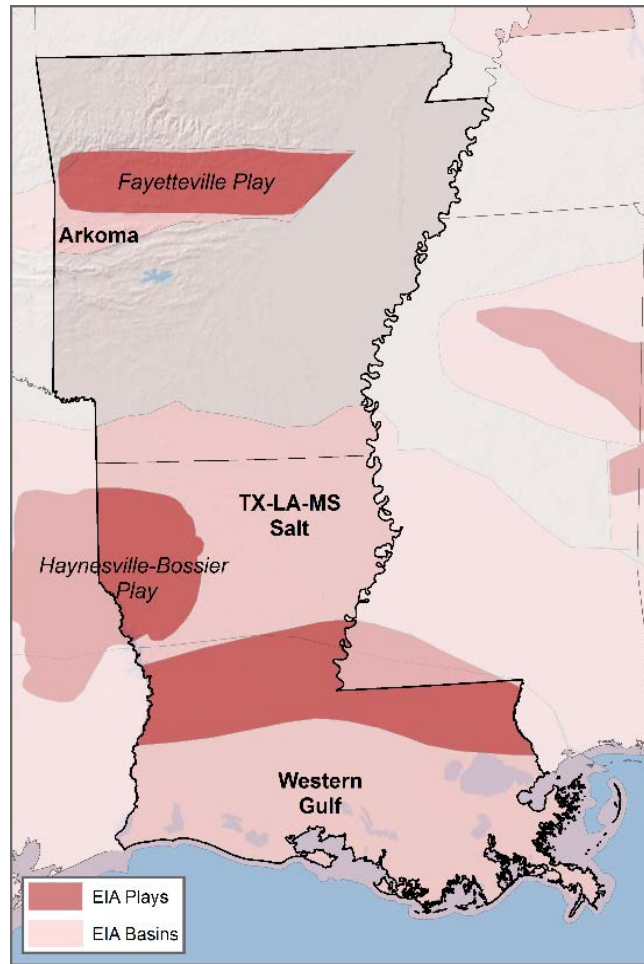


Figure 4-11. Major U.S. EIA shale plays and basins for Arkansas and Louisiana (EIA, 2015b).

Source: (EIA, 2015b).

1 *Water Use per Well:* Arkansas and Louisiana have the highest median water use per well in the
 2 nation, at 5.3 million and 5.1 million gal (20.1 million and 19.3 million L), respectively based on the
 3 EPA FracFocus project database (see Appendix Table B-5).¹

4 *Cumulative water use/consumption:* On average, hydraulic fracturing operations cumulatively use
 5 408 million gal (1.54 billion L) of water each year in Arkansas counties reporting activity, or 9.3%
 6 of 2010 total county water use (26.9% of total county consumption) (see Appendix Table B-2). In
 7 2011 and 2012, five counties dominated fracturing water use in Arkansas: Cleburne, Conway,
 8 Faulkner, Van Buren, and White Counties (see Appendix Table B-2). Van Buren, which is sparsely
 9 populated and thus has relatively low total water use and consumption, is by far the county highest

¹ According to STRONGER (2012) and STRONGER (2011a), both states require disclosure of information on water use per well, but this has not been synthesized into state level reports.

1 in hydraulic fracturing water use and consumption relative to 2010 total water use and
2 consumption (56% and 168%, respectively) (see Table 4-2).

3 In Louisiana, fracturing water use is concentrated in six parishes in the far northwestern corner of
4 the state, associated with the Haynesville play.¹ On average in 2011 and 2012, hydraulic fracturing
5 used 117 million gal (443 million L) of water annually per parish, representing approximately 3.6%
6 and 10.8% of 2010 total water use and consumption, respectively (see Appendix Table B-2).
7 Operators in De Soto Parish used the most water (over 1 billion gal (3.8 billion L) annually).
8 Fracturing water use and consumption was highest relative to 2010 total water use and
9 consumption (35.5% and 83.2%, respectively) in Red River Parish (see Table 4-2). These numbers
10 may be low estimates since Louisiana required disclosures to the state or FracFocus and Arkansas
11 required disclosures to the state, but not FracFocus, during the time period analyzed ([U.S. EPA,
12 2015a](#)) (see Appendix Table B-5).

13 *Potential for impacts:* Water availability is generally higher in Arkansas and Louisiana than in states
14 farther west, reducing the potential for impacts to drinking water quantity and quality (Figure 4-6a,
15 Text Box 4-2, and Figure 4-5). There are, however, concerns about over-pumping of ground water
16 resources in northwestern Louisiana. Prior to 2008, most operators in the Louisiana portion of the
17 Haynesville Shale used ground water, withdrawing from the Carrizo-Wilcox, Upland Terrace, and
18 Red River Alluvial aquifer systems ([LA Ground Water Resources Commission, 2012](#)). To mitigate
19 stress on ground water, the state issued a water use advisory to the oil and gas industry that
20 recommended Haynesville Shale operators seek alternative water sources to the Carrizo-Wilcox
21 aquifer, which is predominantly used for public supply ([LDEQ, 2008](#)). Operators then transitioned
22 to mostly surface water, with a smaller ground water component (approximately 12% of all
23 fracturing water used) ([LA Ground Water Resources Commission, 2012](#)). Of this ground water
24 component, the majority (approximately 74%) still came from the Carrizo-Wilcox aquifer ([LA
25 Ground Water Resources Commission, 2012](#)).

26 Although the potential for hydraulic fracturing withdrawals to affect water supplies and water
27 quality in the aquifer appears greatly reduced, it is not entirely eliminated. Despite Louisiana's
28 water use advisory, a combination of drought conditions and higher than normal withdrawals (for
29 all uses, not solely hydraulic fracturing) from the Carrizo-Wilcox and Upland Terrace aquifers
30 caused several water wells to go dry in July 2011. In August 2011, a ground water emergency was
31 declared for southern Caddo Parrish ([LA Ground Water Resources Commission, 2012](#)). There are
32 hydraulic fracturing wells in southern Caddo Parrish ([U.S. EPA, 2015b](#)), and so it is possible that
33 fracturing withdrawals contributed to the problem of declines in ground water in this instance.

4.5.7. Utah, New Mexico, and California

34 Together, Utah, New Mexico, and California accounted for approximately 9% of disclosures in the
35 EPA FracFocus project database (3.8%, 3.1% and 1.9% of disclosures, respectively) (see Appendix
36 Table B-5 and Figure 4-3). Almost all reported hydraulic fracturing in Utah and California were in

¹ Louisiana is divided into parishes, which are similar to counties in other states.

1 the Uinta-Piceance Basin (99%) and San Joaquin Basin (95%), respectively. Activity in New Mexico
 2 mostly occurs in the Permian and San Juan Basins, which together comprised 96% of reported
 3 disclosures in that state (see Figure 4-12).

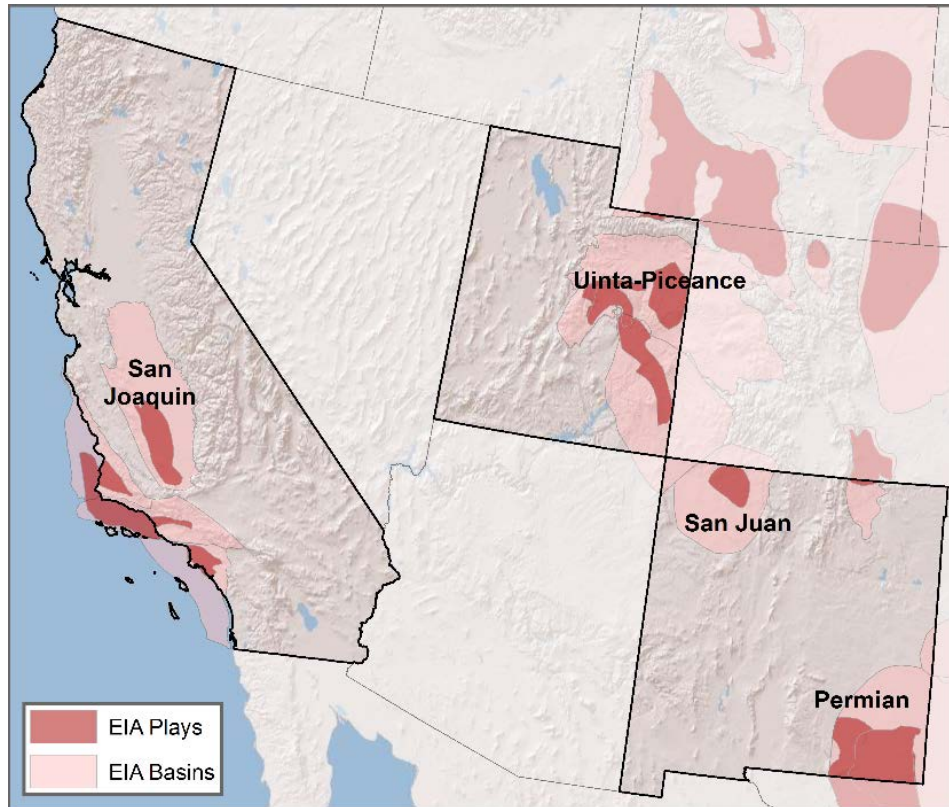


Figure 4-12. Major U.S. EIA shale plays and basins for Utah, New Mexico, and California (EIA, 2015).

Source: ([EIA, 2015b](#)).

4 *Types of water used:* Of these three states, California has the most information available on the
 5 sources of water used for hydraulic fracturing. Most current and proposed fracturing activity is
 6 focused in Kern County in the San Joaquin Basin, where well stimulation notices indicate that
 7 operators depend mainly on surface water purchased from nearby irrigation districts ([CCST, 2014](#)).
 8 California irrigation districts receive water allocated by the State Water Project, and deliveries may
 9 be restricted or eliminated during drought years ([CCST, 2014](#)).¹ In addition to publicly-supplied
 10 surface water, operators also may self-supply a smaller proportion of water from on-site ground
 11 water wells ([CCST, 2014](#)). Operators use primarily fresh water for hydraulic fracturing (96% of well

¹ The California State Water Project is water storage and distribution system maintained by the California Department of Water Resources, which provides water for urban and agricultural water suppliers in Northern California, the San Francisco Bay Area, the San Joaquin Valley, the Central Coast, and Southern California ([California Department of Water Resources, 2015](#)).

1 stimulation notices reported); reused wastewater (sometimes blended with fresh water) is used in
2 small amounts relative to total water use (4% of well stimulation notices reported) ([CCST, 2014](#)) (see
3 Table 4-1).

4 The source, quality, and provisioning of water used for hydraulic fracturing in Utah and New
5 Mexico are not well characterized. The 2010 New Mexico water use report summarizes
6 withdrawals for a variety of water use categories. In 2010, mining water use (which includes water
7 used for oil and gas production) consisted of 26% and 74% of surface and ground water
8 withdrawals, respectively ([NM OSE, 2013](#)). Assuming that hydraulic fracturing follows the same
9 pattern as other mining water uses (e.g., for metals, coal, geothermal), water for hydraulic
10 fracturing in New Mexico would be supplied primarily by ground water withdrawals. To our
11 knowledge, no data are available to characterize the source of water for hydraulic fracturing
12 operations in Utah. In addition, no data are available to describe the extent to which reused
13 wastewater is used as a proportion of total water injected for either Utah or New Mexico.

14 *Water use per well:* Median water use per well in Utah, New Mexico, and California is lower than in
15 other states in the EPA FracFocus project database: Utah ranks 13th (approximately 302,000 gal
16 (1.14 million L)), New Mexico ranks 14th (approximately 175,000 gal (662,000 L)), and California
17 ranks 15th (approximately 77,000 gal (291,000 L)) out of the 15 states (see Appendix Table B-5). A
18 likely explanation for the low water use per well in Utah and New Mexico is the prevalence of CBM
19 in the Uinta (Utah) and San Juan (New Mexico) Basins. Low water use per well in California is
20 attributed to the prevalence of vertical wells and the use of crosslinked gels. Vertical wells
21 dominate because the complex geology precludes long horizontal drilling and fracturing ([CCST,](#)
22 [2014](#)).

23 For California, the California Council on Science and Technology (CCST) reports average water use
24 per well of 130,000 gal (490,000 L), which agrees with the state average of approximately 131,700
25 gal (498,500 L) according to the EPA FracFocus project database ([CCST, 2014](#)) (see Appendix Table
26 B-5); this is expected because estimates from CCST are also based on data submitted to FracFocus.

27 *Cumulative water use/consumption:* Operators in Utah, New Mexico, and California report using low
28 cumulative amounts of water compared to most other states (see Appendix Table B-1). Only four
29 counties (Duchesne and Uintah Counties in Utah, and Eddy and Lea Counties in New Mexico)
30 required more than 50 million gal (189 million L) annually (see Appendix Table B-2). Fracturing
31 water use and consumption did not exceed 1% of 2010 total water use and consumption in any
32 county.

33 *Potential for impacts:* The potential for water quantity and quality impacts from hydraulic
34 fracturing water withdrawals in Utah, New Mexico, and California appears to be low at present (see
35 Text Box 4-2 and Figure 4-5a,b). Hydraulic fracturing does not use or consume much water
36 compared to other users or consumers in these states. As in other states, this does not preclude
37 sub-county effects, and this finding of low potential for impacts could change if fracturing activities
38 increase beyond present levels. This is particularly the case because these states generally have low
39 surface water availability (see Figure 4-6a) and high ground water dependence (see Figure 4-6b),

and have experienced frequent periods of drought over the last decade ([National Drought Mitigation Center, 2015](#)).

4.6. Chapter Synthesis

In this chapter we examine the potential for water acquisition for hydraulic fracturing to affect drinking water quantity and quality. The potential for impacts largely depends on water use, consumption, and availability. Water management—in terms of the type of water used, the timing or location of water withdrawals, or other factors—also can play a role. Because all of these factors vary considerably from place-to-place, any impacts that occur will be location-specific and occur at the spatial scale of the specific drinking water resource (i.e., the particular stream, watershed, or local ground water aquifer). Therefore, it is important to consider the potential for hydraulic fracturing impacts by location.

We examine the potential for impacts by considering (1) the types of water used for hydraulic fracturing; (2) the amounts of water used per well; (3) cumulative estimates of water used and consumed for hydraulic fracturing; and (4) a state-by-state assessment of the potential for impacts based on water use, consumption, and availability. We often could not assess the potential for impacts at a finer resolution than the county scale due to lack of available local-scale data for most areas. Thus, our assessment suggests areas that are more likely than others to experience impacts, but does not necessarily indicate that these impacts will occur. Three case studies (southern Texas, western Colorado, and eastern Pennsylvania), provide an in-depth examination at finer scales, and we rely on those where possible (see Text Boxes 4-3, 4-4, and 4-5).

4.6.1. Major Findings

Water for hydraulic fracturing typically comes from surface water, ground water, or reused wastewater. Because trucking can be a major expense, operators often use water sources as close to well pads as possible. Operators usually self-supply surface or ground water directly, but also may obtain water secondarily through public water systems or other suppliers. Hydraulic fracturing operations in the eastern United States generally rely on surface water, whereas operations in more semi-arid to arid western states use mixed surface and ground water supplies. In areas that lack available surface water (e.g., western Texas), ground water supplies most of the water needed for fracturing unless alternative sources, such as reused wastewater, are available and utilized.

The vast majority of water used for hydraulic fracturing nationally comes from fresh water sources, although some operators also use lower-quality water (e.g., hydraulic fracturing wastewater, brackish ground water, or small proportions of acid mine drainage and wastewater treatment plant effluent). The use of non-fresh sources can reduce competition for current drinking water resources. Nationally, the proportion of reused wastewater is generally low as a percentage of injected volume; based on available data, the median reuse of wastewater as a percentage of injected volume is 5% nationally, but this percentage varies by location (see Table 4-1).¹ Available

¹ Note that reused water as a percentage of total water injected differs from the percentage of wastewater that is reused (see Section 4.2 and Chapter 8).

1 data on reuse trends indicate increasing reuse of wastewater over time in both Pennsylvania and
2 West Virginia, likely due to the lack of nearby disposal options. Reuse as a percentage of water
3 injected appears to be low in other areas, likely in part because of the relatively high availability of
4 disposal wells (see Chapter 8).

5 The median amount of water used per hydraulically fractured well, based on national disclosures to
6 FracFocus, is approximately 1.5 million gal (5.7 million L) of water ([U.S. EPA, 2015a, b](#)). This
7 estimate represents a variety of fractured well types, including types that use much less water per
8 well than horizontal shale gas wells. Thus, published estimates for horizontal shale gas wells are
9 typically higher (e.g., approximately 4 million gal (15 million L) per well ([Vengosh et al., 2014](#))).
10 There is also wide variation within and among states and basins in the median water volumes
11 reported per disclosure, from more than 5 million gal (19 million L) in Arkansas and Louisiana to
12 less than 1 million gal (3.8 million L) in Colorado, Wyoming, Utah, New Mexico, and California ([U.S.
13 EPA, 2015b](#)). This variation results from several factors, including well length, formation geology,
14 and fracturing fluid formulation (see Section 4.3.3).

15 Cumulatively, hydraulic fracturing uses billions of gallons of water every year at the national and
16 state scales, and even in some counties. When expressed as a percentage compared to total water
17 use or consumption at these scales, however, hydraulic fracturing water use and consumption is
18 most often a small percentage, generally less than 1%. This percentage may be higher in specific
19 areas. Annual hydraulic fracturing water use was 10% or more compared to 2010 total water use in
20 6.5% of counties with FracFocus disclosures in 2011 and 2012, 30% or more in 2.2% of counties,
21 and 50% or more in 1.0% of counties ([U.S. EPA, 2015a](#)). Consumption estimates follow the same
22 general pattern, but with slightly higher percentages in each category. In these counties, hydraulic
23 fracturing represents a relatively large user and consumer of water.

24 High hydraulic fracturing water use or consumption alone does not necessarily result in impacts to
25 drinking water resources. Rather, the potential for impacts depends on both water use or
26 consumption and water availability at a given withdrawal point. Our state-by-state assessment
27 examines the intersection between water use or consumption and availability at the county scale.
28 This approach suggests where the potential for impacts exists, but does not indicate where impacts
29 will occur at the local scale. Where possible, we use local-scale case studies in Texas, Pennsylvania,
30 and Colorado to provide details at finer spatial scales.

31 In our survey of the published literature, we did not find a case where hydraulic fracturing water
32 use by itself caused a drinking water well or stream to run dry. This could indicate an absence of
33 hydraulic fracturing effects on water availability; alternatively, it could reflect that these events are
34 not typically documented in the types of literature we reviewed. Water availability is rarely
35 impacted by just one use or factor alone. For example, drinking water wells in an area overlapping
36 with the Haynesville Shale in northwest Louisiana ran out of water in 2011, due to higher than
37 normal withdrawals and drought ([LA Ground Water Resources Commission, 2012](#)). Hydraulic
38 fracturing water use in the area may have contributed to these conditions, along with other water
39 uses and the lack of precipitation. Other impacts to drinking water quantity or quality (e.g.,

declining aquifer levels, decreased stream flow, increased pollutant concentrations) also may occur before wells and streams actually go dry.

The potential for impacts due to hydraulic fracturing water withdrawals is highest in areas with relatively high fracturing water use and low water availability. Southern and western Texas are two locations where hydraulic fracturing water use combined with low water availability, drought, and reliance on declining ground water sources has the potential to affect the quantity and quality of drinking water resources. Fracturing withdrawals combined with other intensive uses, particularly irrigation, could contribute to ground water quality degradation. Any impacts are likely to be realized locally within these areas. In a detailed case study of southern Texas, [Scanlon et al. \(2014\)](#) observed generally adequate water supplies for hydraulic fracturing, except in specific locations. They found excessive drawdown of local ground water in a small proportion (~6% of the area) of the Eagle Ford play. They suggested water management, particularly a shift towards brackish water use, could minimize potential future impacts to fresh water resources (see Text Box 4-3). County-level data confirm that high brackish water availability in Texas may help offset hydraulic fracturing water demand (see Text Box 4-2).

Comparatively, the potential for hydraulic fracturing water acquisition impacts to drinking water quantity and quality appears to be lower—but not entirely eliminated—in other areas of the United States. Detailed case studies in western Colorado and northeastern Pennsylvania did not show impacts, despite indicating that streams could be vulnerable to water withdrawals from hydraulic fracturing ([U.S. EPA, 2015c](#)). High wastewater reuse rates in western Colorado eliminated the need for more fresh water withdrawals. In northeast Pennsylvania, water withdrawals for hydraulic fracturing could result in high water consumption-to-stream flow events, but water management (e.g., passby flows) limited the potential for impacts, especially on small streams ([U.S. EPA, 2015c](#)). In western North Dakota, ground water is limited, but the industry may have sufficient supplies of surface water from the Missouri River system. These location-specific examples emphasize the need to focus on regional and local dynamics when considering the potential impacts of hydraulic fracturing water acquisition on drinking water resources.

4.6.2. Factors Affecting Frequency or Severity of Impacts

The potential for hydraulic fracturing water use to affect drinking water resource quantity or quality depends primarily on the amount of water used or consumed versus water availability at a given withdrawal point. Potential impacts to drinking water resources reflect all uses, including hydraulic fracturing demands, compared to available water. Areas with high water use, low water availability, slowly replenishing sources, and/or episodic water shortages (e.g., seasonal or longer-term droughts) are more vulnerable to potential impacts. Areas with high water availability relative to existing uses, high rainfall distributed throughout the year, or high storage capacity, are less likely to be affected.

Water management can alter this dynamic between water use and availability. The type of water used (e.g., fresh, brackish, reused hydraulic fracturing wastewater, other wastewaters) is a major factor that can either increase or decrease the potential for impacts. Replacing a fresh water source with another type of water can reduce the demand for fresh water and decrease potential

1 competition for drinking water. Brackish ground water use may reduce the demand for fresh water
2 and decrease competition for drinking water currently, but this may change if desalinization for
3 drinking water becomes more prevalent in the future (see Chapter 3).

4 The timing and location of water withdrawals can also affect the potential for impacts, particularly
5 for surface water withdrawals. Withdrawing water from small streams is more likely to result in a
6 high-consumption-to-stream flow event than removing water from larger streams ([U.S. EPA,
7 2015c](#)). Withdrawals during periods of low stream flow are also more likely to result in impacts
8 than withdrawals during high flow periods. Hydraulic fracturing operations may have the ability to
9 withdraw water during periods of high stream flow, and store it for future use during drier periods.

4.6.3. Uncertainties

10 There are several uncertainties inherent in our assessment of hydraulic fracturing water use and
11 potential effects on drinking water quantity and quality. The largest uncertainties stem from the
12 lack of literature and data on this subject at local scales, and the question of whether any impacts
13 would be documented in the types of literature we reviewed.

14 We used a state-by-state approach to identify areas where potential impacts are likely, based on
15 relatively high fracturing water use and low water availability. Typically, only data at the county-
16 scale were available. Because impacts occur at smaller spatial scales (i.e., at water withdrawal
17 sites), our assessment suggests the potential for impacts, but does not indicate whether impacts
18 will occur. In only a few places could we use local case studies to determine if potential impacts
19 were realized; these case studies show that local factors can greatly affect whether drinking water
20 resources are impacted.

21 In our survey of the published literature, we did not find a case where hydraulic fracturing water
22 use alone caused a drinking water well or stream to run dry. This could indicate an absence of
23 hydraulic fracturing effects on water availability, or it could reflect that these events are not
24 typically documented in the types of literature we reviewed. Water availability is rarely impacted
25 by just one use or factor alone. These issues may have limited our findings.

26 Other uncertainties arise from data limitations regarding the volume and types of water used or
27 consumed for hydraulic fracturing, future water use projections, and water availability estimates.
28 There are no nationally consistent data sources, and therefore water use estimates must be based
29 on multiple, individual pieces of information. For example, in their National Water Census, the USGS
30 includes hydraulic fracturing in the broader category of “mining” water use, but hydraulic
31 fracturing water use is not reported separately ([Maupin et al., 2014](#)). There are locations where
32 annual average hydraulic fracturing water use in 2011 and 2012 exceeded total mining water use in
33 2010, and one county where it exceeded all water use ([U.S. EPA, 2015b](#); [Maupin et al., 2014](#)). This
34 could be due to a rapid increase in hydraulic fracturing water use, differences in methodology
35 between the two databases (i.e., the USGS 2010 National Water Census and the EPA FracFocus
36 project database), or both.

1 The EPA FracFocus project database represents the most extensive database currently available to
2 estimate hydraulic fracturing water use. However, estimates based on the project database form an
3 incomplete picture of hydraulic fracturing water use because most states with data in the project
4 database did not require disclosure to FracFocus during the time period analyzed ([U.S. EPA, 2015a](#))
5 (see Text Box 4-1). We conclude that this likely does not change the overall hydraulic fracturing
6 water use patterns observed across the United States, but could affect our assessment of the
7 potential impacts in specific locations.

8 Hydraulic fracturing water use data are often provided in terms of water use per well. While this is
9 valuable information, the potential impacts of water acquisition for hydraulic fracturing could be
10 better assessed if data were also available at the withdrawal point. If the total volume, date, and
11 location of each water withdrawal were documented, the quality of the water used and potential
12 effects on availability could be better estimated. For example, surface withdrawal points could be
13 aggregated by watershed to estimate effects on downstream flow. Alternatively, if the location and
14 depth of ground water pumping were documented, these could be aggregated to assess effects on a
15 given aquifer. Some of this information is available in disparate forms, but the lack of nationally
16 consistent data on water withdrawal locations, timing, and amounts—data that are publicly
17 available, easy to access, and easy to analyze—limits our assessment of hydraulic fracturing water
18 use.

19 Future hydraulic fracturing water use is also a source of uncertainty. Because water withdrawals
20 and potential impacts are concentrated in certain localized areas, water use projections need to
21 match this scale. Projections are available for Texas at the county scale, but more information at the
22 county or sub-county scale is needed in other states with high hydraulic fracturing activity and
23 water availability concerns (e.g., northwest North Dakota, eastern Colorado). Due to a lack of data,
24 we generally could not assess future cumulative water use and the potential for impacts in most
25 areas of the country, nor could we examine these in combination with other relevant factors (e.g.,
26 climate change, population growth).

4.6.4. Conclusions

27 Water acquisition for hydraulic fracturing has the potential to impact drinking water resources by
28 affecting drinking water quantity and quality (see Text Box 4-6). In our survey of the published
29 literature, we did not find a case where hydraulic fracturing water use by itself caused a drinking
30 water well or stream to run dry. However, the potential for impacts to drinking water quantity and
31 quality exists and is highest in areas with relatively high fracturing water use and low water
32 availability. Southern and western Texas are two locations where the potential appears highest due
33 to the combined effects of high hydraulic fracturing activity, low water availability, drought, and
34 reliance on declining ground water sources. Even in locations where water is generally plentiful,
35 localized impacts can still occur in certain instances. Excessive ground water pumping can cause
36 localized drawdowns; surface water withdrawals can affect stream flow, particularly in smaller
37 streams or during low flow periods. These findings emphasize the need to focus on regional and
38 local dynamics when examining potential impacts of hydraulic fracturing water acquisition on
39 drinking water quantity and quality.

Text Box 4-6. Research Questions Revisited.***What are the types of water used for hydraulic fracturing?***

- Water for hydraulic fracturing typically comes from surface, ground water, or reused wastewater. Operators often use water sources as close to well pads as possible as trucking is a major expense. Operators usually self-supply surface or ground water directly, but also may obtain water secondarily through public water systems or other suppliers. Hydraulic fracturing operations in the eastern United States generally rely on surface water, whereas operations in more semi-arid to arid western states use mixed surface and ground water supplies. In areas that lack available surface water (e.g., western Texas), ground water supplies most of the water needed for fracturing unless alternative sources, such as reused wastewater, are available and utilized.
- The vast majority of water used nationally comes from fresh water sources, although some operators also use lower-quality water (e.g., hydraulic fracturing wastewater, brackish ground water, or small proportions of acid mine drainage and wastewater treatment plant effluent). The use of non-fresh sources can reduce competition for current drinking water resources. Nationally, the proportion of reused wastewater is generally low as a percentage of injected volume; based on available data, median reuse of wastewater across all basins and plays is 5% of injected volume (see Table 4-1). Available data on reuse trends indicate increasing reuse of wastewater over time in both Pennsylvania and West Virginia, likely due to the lack of nearby disposal options. Reuse as a percentage of water injected appears to be low in other areas, likely in part because of the relatively high availability of disposal wells (see Chapter 8).

How much water is used per well?

- The median amount of water used per hydraulically fractured well, based on national disclosures to FracFocus, is approximately 1.5 million gal (5.7 million L) of water ([U.S. EPA, 2015a, b](#)). This estimate represents a variety of fractured well types. There is also wide variation within and among states and basins in the median water volumes reported per disclosure, from more than 5 million gal (19 million L) in Arkansas and Louisiana to less than 1 million gal (3.8 million L) in Colorado, Wyoming, Utah, New Mexico, and California ([U.S. EPA, 2015b](#)). This variation results from several factors, including well length, formation geology, and fracturing fluid formulation (see Section 4.3.3).
- Trends indicate that water use per well is increasing in certain locations as horizontal well lengths increase. This may not, however, increase water use per unit energy extracted.

How might cumulative water withdrawals for hydraulic fracturing affect drinking water quantity?

- Cumulatively, hydraulic fracturing uses billions of gallons of water every year at the national and state scales, and even in some counties. When expressed as a percentage compared to total water use or consumption at these scales, however, hydraulic fracturing water use and consumption is most often a small percentage, generally less than 1%. This percentage may be higher in specific areas. Annual hydraulic fracturing water use was 10% or more compared to 2010 total water use in 6.5% of counties with FracFocus disclosures in 2011 and 2012, 30% or more in 2.2% of counties, and 50% or more in 1.0% of counties ([U.S. EPA, 2015a](#)). Consumption estimates follow the same general pattern, but with slightly higher percentages in each category. In these counties, hydraulic fracturing represents a relatively large user and consumer of water.
- High hydraulic fracturing water use or consumption alone does not necessarily result in impacts to drinking water resources. Rather, the potential for impacts depends on both water use or consumption and water availability at a given withdrawal point. Our state-by-state assessment examines the intersection between water use or consumption and availability at the county scale. This approach suggests where the potential for impacts exists, but does not indicate where impacts will occur at the local scale. Local-scale case studies help provide details at finer spatial scales.
- In our survey of the published literature, we did not find a case where hydraulic fracturing water use by itself caused a drinking water well or stream to run dry. This could indicate an absence of hydraulic fracturing effects on water availability, or it could reflect that these events are not typically documented in the types of literature we reviewed. Water availability is rarely impacted by just one use or factor alone. For example, drinking water wells in an area overlapping with the Haynesville Shale in northwest Louisiana ran out of water in 2011, due to higher than normal withdrawals and drought ([LA Ground Water Resources Commission, 2012](#)). Hydraulic fracturing water use in the area may have contributed to these conditions, along with other water uses and the lack of precipitation. Other impacts to drinking water quantity or quality (e.g., declining aquifer levels, decreased stream flow, increased pollutant concentrations) also may occur before wells and streams actually go dry.
- The potential for impacts due to hydraulic fracturing water withdrawals is highest in areas with relatively high fracturing water use and low water availability. Southern and western Texas are two locations where hydraulic fracturing water use combined with low water availability, drought, and reliance on declining ground water sources has the potential to affect the quantity of drinking water resources. Any impacts are likely to be realized locally within these areas. In a detailed case study of southern Texas, [Scanlon et al. \(2014\)](#) observed generally adequate water supplies for hydraulic fracturing, except in specific locations. They found excessive drawdown of local ground water in a small proportion (~6% of the area) of the Eagle Ford play. They suggested water management, particularly a shift towards brackish water use, could minimize potential future impacts to fresh water resources (see Text Box 4-3). County-level data confirm that high brackish water availability in Texas may help offset hydraulic fracturing water demand (see Text Box 4-2).
- The potential for hydraulic fracturing water acquisition impacts to drinking water quantity and quality appears to be lower—but not entirely eliminated—in other areas of the United States. Detailed case studies in western Colorado and northeastern Pennsylvania did not show impacts, despite indicating that streams could be vulnerable to water withdrawals from hydraulic fracturing ([U.S. EPA, 2015c](#)). High wastewater reuse rates in western Colorado eliminated the need for more fresh water withdrawals. In northeast Pennsylvania, water withdrawals for hydraulic fracturing could result in high water consumption-to-stream flow events, but water management (e.g., passby flows) limited the potential for impacts, especially on small streams ([U.S. EPA, 2015c](#)). In western North Dakota, ground water is limited, but the industry may have sufficient supplies of surface water from the Missouri River system. These

location-specific examples emphasize the need to focus on regional and local dynamics when considering the potential impacts of hydraulic fracturing water acquisition on drinking water resources.

What are the possible impacts of water withdrawals for hydraulic fracturing on water quality?

- Water withdrawals for hydraulic fracturing, similar to all water withdrawals, have the potential to alter the quality of drinking water resources. Ground water withdrawals exceeding natural recharge rates decrease water storage in aquifers, potentially mobilizing contaminants or allowing the infiltration of lower-quality water from the land surface or adjacent formations. Withdrawals could also decrease ground water discharge to streams, potentially affecting surface water quality. Areas with numerous high-capacity wells and large amounts of sustained ground water pumping are most likely to experience impacts, particularly in drought-prone regions with limited ground water recharge.
- Surface water withdrawals also have the potential to affect water quality. Withdrawals may lower water levels and alter stream flow, potentially decreasing a stream's capacity to dilute contaminants. Case studies by the EPA show that streams can be vulnerable to changes in water quality due to water withdrawals, particularly smaller streams and during periods of low flow ([U.S. EPA, 2015c](#)). Management of the rate and timing of surface water withdrawals can help mitigate potential impacts of fracturing withdrawals on water quality.
- Like water quantity effects, any effects of water withdrawals on water quality will likely occur nearest the withdrawal point, again emphasizing the need for location specific assessments.

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